# The Cabinet will meet at the SHIRE HALL, WARWICK on THURSDAY, 7 DECEMBER 2006 at 1.45 P.M.

Before consideration of the formal agenda the Cabinet will receive a presentation from Members of the Youth Parliament.

The agenda will be:

### 1. General

- (1) Apologies for absence.
- (2) Members' Disclosures of Personal and Prejudicial Interests.

Members are reminded that they should disclose the existence and nature of their personal interests at the commencement of the relevant item (or as soon as the interest becomes apparent). If that interest is a prejudicial interest the Member must withdraw from the room unless one of the exceptions applies.

Personal interests relating to any item on the agenda arising by virtue of the members serving as District/Borough councilors and as members of the Warwickshire Police Authority are declared below:

Councillor Alan Cockburn, Member of Warwick District Council.

Councillor Peter Fowler, Member of North Warwickshire Borough Council.

Councillor Colin Hayfield, Member of North Warwickshire Borough Council.

Councillor Richard Hobbs, Member of Stratford on Avon District Council and the Warwickshire Police Authority.

Councillor Jerry Roodhouse, Member of Rugby Borough Council.

Councillor Chris Saint, Member of Stratford on Avon District Council.

Councillor Izzi Seccombe, Member of Stratford on Avon District Council and the Warwickshire Police Authority.

Councillor Bob Stevens, Member of Stratford on Avon District Council.

- (3) Minutes of the meeting held on the 23 November 2006 and Matters Arising.
- (4) Requests for Discussion of En Bloc Items.

# PART A - ITEMS FOR DISCUSSION AND DECISION (WHITE PAPERS)

### 2. Programme of Items for Future Consideration

The report of the Strategic Director of Performance and Development.

The report contains details of all items programmed for consideration by the Cabinet up to the 29 March 2007, as taken from the Forward Planning System.

#### Recommendation:

That members note/ comment on the programme.

For further information please contact: Pete Keeley, Principal Committee Administrator. Tel: 01926 412450, e-mail petekeeley@warwickshire.gov.uk

# 3. Development of the Warwickshire Local Area Agreement (LAA)

The report of the Strategic Director of Performance and Development.

This report submits an outline of the final draft of the LAA that will be submitted to Government Office on 8th December 2006 and informs of key developments since that last report to Cabinet on 12th October 2006.

### Recommendations:

- (1) That Cabinet notes the current position in relation to the development of the Warwickshire LAA.
- (2) That Cabinet endorses the latest draft LAA prior to submission to Government Office on 8th December 2006.

For further information please contact: Nick Gower-Johnson, County Partnerships Manager. Tel: 01926 735670, email: nickgower-johnson@warwickshire.gov.uk

# 4. Voluntary and Community Sector Developments

The report of the Strategic Director of Performance and Development.

This report updates Cabinet on possible changes in the structure of key organisations in the voluntary and community sector.

#### Recommendation:

That the Cabinet supports discussions with key Voluntary and Community Sector organisations about their future organisation and structures and asks for a progress report in six months time.

For further information please contact: John Lyons, Voluntary Sector and Tel: 01926 412497, email: johnlyons@warwickshire.gov.uk

# 5. Establishment of West Midlands Fire and Rescue Services Regional Control Centre company

The joint report of the Strategic Director of Community protection and County Fire Officer and the Strategic Director of Performance and Development.

This joint report proposes that the Cabinet recommends that Council, in its capacity as Warwickshire Fire and Rescue Authority, approves the Council's participation in the Regional Fire Control Company in the terms outlined in this report.

### Recommendation:

That Cabinet recommends that the Council, in its capacity as Warwickshire Fire and Rescue Authority:

- (1) notes the steps being taken to establish the West Midlands Fire and Rescue Services Regional Control Centre Company by January 2007;
- (2) agrees that the County Council participates as a Member of the Company on terms substantially as outlined in this report and its appendices;
- (3) appoints Councillor Richard Hobbs as a Director of the Company;
- (4) authorises the Strategic Director of Community Protection and County Fire Officer, the Strategic Director of Performance and Development and the Strategic Director of Resources to take such steps as may be reasonably necessary to finalise the company documentation in order that the Company may be established by January 2007;
- (5) notes that further reports will update Council on developments in the Fire Control project and the operation of the Company and in particular proposals for financial apportionment being developed at a local and national level.

For further information please contact: William Brown, Strategic Director of Community Protection and County Fire Officer. Tel: 01926 742589, e-mail: <a href="mailto:elizabethfeatherstone@warwickshire.gov.uk">elizabethfeatherstone@warwickshire.gov.uk</a> or: David Carter, Strategic Director

of Performance and Development. Tel: 01926 742578, e-mail: sianstroud@warwickshire.gov.uk

### 6. Connexions Service

The report of the Strategic Director for Children, Young People and Families.

To approve the transfer of funds from The Connexions Service to the County Council from the 1st April 2007 and to approve a three year commissioning of the Connexions Service with effect from the 1st April 2007.

#### Recommendation:

- (1) That Cabinet approves an initial 3 year commissioning of the Connexions Service to deliver independent information, advice and guidance and targeted youth support as prescribed through the "Youth Matters" Green Paper.
- (2) That Cabinet agrees to the pooling of funds from the Connexions Service to Warwickshire County Council through the Local Area Agreement Children Young People and Families Block to commence 1st April 2007.

For further information please contact: Marion Davis, Strategic Director of Children, Young People and Families. Tel: 01926 742388, e-mail: <a href="mariondavis@warwickshire.gov.uk">mariondavis@warwickshire.gov.uk</a> or: Hugh Disley, Head of Service Division for Young People. Tel: 01926 742578, e-mail: hughdisley@warwickshire.gov.uk

# 7. Area Community Education Councils – Funding arrangements

The report of the Strategic Director for Children, Young People and Families.

This report seeks Cabinet approval for the future arrangements for allocation of ACEC funding. The report relates only to the funds used to support work with 0-19 year olds. The 19+ funds will be the subject of a separate report.

#### Recommendation:

That Cabinet agrees the process outlined in Paragraph 3.2 of the report to allocate and monitor ACEC funds.

For further information please contact: Elizabeth Featherstone, Head of Service – Family. Tel: 01926 742589, e-mail: elizabethfeatherstone@warwickshire.gov.ukor: Hugh Disley, Head of Service

Division for Young People. Tel: 01926 742578, e-mail: hughdisley@warwickshire.gov.uk

# 8. Restructure of Stratford on Avon Local Strategic Partnership

The report of the Strategic Director of Performance & Development.

A report asking Cabinet to confirm its views on the proposals to re-structure the Local Strategic Partnership in light of the overall direction that the Local Area Agreement Governance Task and Finish Group is taking on Local Area Agreement matters.

### Recommendation:

That Cabinet supports the revised structure of Stratford Local Strategic Partnership in the light of views of the Stratford on Avon Committee.

For further information please contact: Sarah Duxbury, Corporate Legal Services Manager. Tel: 01926 412090, email: <a href="mailto:sarahduxbury@warwickshire.gov.uk">sarahduxbury@warwickshire.gov.uk</a>

### 9. Migrant Workers

The report of the Strategic Director for Environment and Economy.

This report provides an overview of the available information on the recent influx of migrant workers to the UK.

Recommendations:

That Cabinet:-

- (1) Notes the baseline information for migrant workers.
- (2) Considers the impact on public services.

For further information please contact: Paul Seamer, Research Officer. Tel: 01926 418066, email: paulseamer@Warwickshire.gov.uk

### PART B - ITEMS FOR EN BLOC DECISIONS

### 10. Contract for the Provision of Temporary Staff

The report of the Strategic Director, Performance & Development.

This report summarises the current contractual provision for temporary staff and proposes a consolidation of WCC requirements, thereby reducing the supplier base and ensuring that all terms and conditions have a contractual basis in future. Adoption of this process should produce cost savings for the County Council.

### Recommendation:

- (1) That Cabinet approves proceeding with a tender for the provision of temporary staff.
- (2) That Cabinet approves and authorises the Strategic Director of Performance and Development to negotiate and enter into all relevant contracts for the provision of temporary staff on terms and conditions acceptable to the Strategic Director of Resources.

For further information please contact: Judith Coote, Senior HR Consultant Tel: 01926 412523, e-mail: <a href="mailto:judithcoote@warwickshire.gov.uk">judithcoote@warwickshire.gov.uk</a> or: Paul Fairweather, Solicitor. Tel: 01926 412921, e-mail: <a href="mailto:paulfairweather@warwickshire.gov.uk">paulfairweather@warwickshire.gov.uk</a>

# 11. Strategy for the Inclusion of Pupils with Emotional, Behavioural and Social Difficulties

The report of the Strategic Director for Children, Young People and Families.

The Behaviour Strategy has been through a prolonged consultation phase. It has now been published in the final form and requires approval from Cabinet.

#### **Recommendations:**

- (1) That the Cabinet comments on and endorses the Strategy for the Inclusion of Pupils with Emotional, Behavioural and Social Difficulties.
- (2) That the Children, Young People and Families Overview and Scrutiny Committee monitors progress of the proposals contained within the Strategy.

For further information please contact: Geoff King, Head of Service – Commissioning,. Tel: 01926 742389, e-mail: geoffking@warwickshire.gov.uk

# 12. Heathcote - Warwick Technology Park - Warwick Footway/Cycle Scheme

The report of the Strategic Director for Environment and Economy.

Local member - Councillor Mrs M Haywood

Tender prices have been received for construction of the above scheme. The lowest tender is higher than the approved estimate. This report seeks Cabinet approval for letting of a contract at the higher cost.

#### **Recommendations:**

- (1) That the Cabinet approves the higher cost for the Heathcote Warwick Technology Park Warwick footway/cycleway scheme and the letting of a contract for construction of the scheme at the higher cost.
- (2) That the integrated transport capital programme be amended as detailed in this report within resources allocated in the Local Transport Plan and other approved resources.

For further information please contact: Lisa Jones, Transport Planner. Tel: 01926 735670, email <a href="mailto:lisajones@warwickshire.gov.uk">lisajones@warwickshire.gov.uk</a>

### 13. Any Other Items

To consider any other items that the Chair decides are urgent.

# PART C - EXEMPT ITEMS (PURPLE PAPERS)

### 14. Reports Containing Confidential or Exempt Information

To consider passing the following resolution:

'That members of the public be excluded from the meeting for the items mentioned below on the grounds that their presence would involve the disclosure of confidential or exempt information as defined in paragraphs 1, 2 and 3 of Schedule 12A of the Local Government Act 1972'.

(NB. Copies of extracts describing exempt information are available in Warwickshire Libraries, the County Council Handbook and the Access to Information Register held in my office).

# 15. Exempt Minutes of the Meeting held on 23 November 2006 and Matters Arising.

# 16. Termination of Highway Agency Arrangements with Nuneaton and Bedworth Borough Council and Rugby Borough Council

The report of the Strategic Director for Environment and Economy.

The Cabinet will consider the proposed termination the existing Highway Agency arrangements with Nuneaton and Bedworth Borough Council and Rugby Borough Council.

For further information please contact Kevin Hicks, Development Group. Tel. 01926 414133, e-mail kevinhicks@warwickshire.gov.uk

### 17. Nuneaton Citizens' Advice Bureau

The report of the Strategic Director of Performance and Development.

The Cabinet will consider the outstanding liabilities of the Nuneaton CAB following its closure in 2004.

For further information please contact: Sarah Duxbury, Corporate Legal Services Manager. Tel:01926 412090, e-mail: <a href="mailto:sarahduxbury@warwickshire.gov.uk">sarahduxbury@warwickshire.gov.uk</a>

Shire Hall JIM GRAHAM

Warwick Chief Executive

November 2006

## **Cabinet Membership**

Councillor Alan Farnell (Leader of the Council and Chair of Cabinet) cllrfarnell@warwickshire.gov.uk

Councillor Bob Stevens (Deputy Leader) cllrstevens@warwickshire.gov.uk

Councillor John Burton (Schools) cllrburton@warwickshire.gov.uk

Councillor Alan Cockburn (Resources) <u>cllrcockburn@warwickshire.gov.uk</u>

Councillor Peter Fowler (Performance and Development) <a href="mailto:cllrfowler@warwickshire.gov.uk">cllrfowler@warwickshire.gov.uk</a>

Councillor Colin Hayfield (Adult, Health and Community) <a href="mailto:cllrhayfield@warwickshire.gov.uk">cllrhayfield@warwickshire.gov.uk</a>

Councillor Martin Heatley (Environment) <u>cllrheatley@warwickshire.gov.uk</u>

Councillor Richard Hobbs (Community Protection), <a href="mailto:cllrhobbs@warwickshire.gov.uk">cllrhobbs@warwickshire.gov.uk</a>

Councillor Chris Saint (Economic Development) cllrsaint@warwickshire.gov.uk

Councillor Izzi Seccombe (Children, Families and Young People) <a href="mailto:cllrmrsseccombe@warwickshire.gov.uk">cllrmrsseccombe@warwickshire.gov.uk</a>

Non-voting Invitees - Councillor June Tandy (Leader of the Labour Group) <a href="mailto:cllrmrstandy@warwickshire.gov.uk">cllrmrstandy@warwickshire.gov.uk</a> and Councillor Jerry Roodhouse (Leader of the Liberal Democrat Group) <a href="mailto:cllrroodhouse@warwickshire.gov.uk">cllrroodhouse@warwickshire.gov.uk</a>, or their representatives.

<u>General Enquiries</u>: Please contact Pete Keeley, Member Services, Performance and Development Directorate Tel: 01926 412450 Email: <a href="mailto:petekeeley@warwickshire.gov.uk">petekeeley@warwickshire.gov.uk</a>

# The Cabinet met at the Shire Hall, Warwick on the 23 November 2006.

#### Present

#### **Cabinet Members:**

Councillor Alan Farnell (Leader of the Council and Chair of Cabinet),

- " Bob Stevens (Deputy Leader),
- " John Burton (Schools),
- " Alan Cockburn (Resources),
- " Peter Fowler (Performance and Development),
- " Colin Hayfield (Adult, Health and Community),
- " Martin Heatley (Environment),
- " Richard Hobbs (Community Protection),
- " Chris Saint (Economic Development),
- " Izzi Seccombe (Children, Families and Young People).

### Non-Voting Invitees:

Councillor June Tandy, Leader of the Labour Group,

" Jerry Roodhouse, Leader of the Liberal Democrat Group.

#### Other Members:

Councillors David Booth, Ken Browne, Richard Chattaway, Jill Dill-Russell, Anne Forwood, Ethne Goode, Marion Haywood, Bob Hicks, Richard Hyde, Mick Jones, Katherine King, Brian Levy, Frank McCarney, Helen McCarthy, Tim Naylor, John Vereker, John Wells and John Whitehouse.

### 1. General

(1) Apologies for absence

None.

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### (2) Members' Disclosures of Personal and Prejudicial Interests.

Personal interests relating to any item on the agenda arising by virtue of the members serving as District/Borough councillors and as members of the Warwickshire Police Authority were declared below:

Councillor Alan Cockburn, Member of Warwick District Council.

Councillor Peter Fowler, Member of North Warwickshire Borough Council.

Councillor Colin Hayfield, Member of North Warwickshire Borough Council.

Councillor Richard Hobbs, Member of Stratford on Avon District Council and the Warwickshire Police Authority.

Councillor Chris Saint, Member of Stratford on Avon District Council.

Councillor Izzi Seccombe, Member of Stratford on Avon District Council and the Warwickshire Police Authority.

Councillor Bob Stevens, Member of Stratford on Avon District Council.

### Other Declarations

# Agenda Item 3 - Delivering Performance Improvement in Adult Social Care

Councillor Izzi Seccombe declared a personal interest because her mother was in care.

Councillor Jerry Roodhouse declared a personal interest because a relative received care and in view of his involvemnet in Age Concern.

Councillor Colin Hayfield declared a personal interest as a Non Executive Member of the Board of the Warwickshire Primary Care Trust.

**Agenda Item 5 - The Voluntary and Community Sector Initial Review** – Councillor Alan Farnell declared a personal interest as Chairman of the CVS North Warwickshire.

Councillor Jill Dill-Russell declared a personal interest as her daughter was employed by Stratford Mencap

# Agenda Item 9 - Change to the Indicated Admission Number of Southam College

Councillor Bob Stevens declared a prejudicial interest in as a Governor of the College.

Councillors Richard Chattaway and Helen McCarthy declared personal interests as members of the Schools Organisation Committee

### Agenda item 13 World Class Stratford

Councillor Richard Hyde declared a personal interest because he was a member of the Board of AWM

# (3) Minutes of the meeting held on the 2 November 2006 and Matters Arising.

Resolved:-

That the Minutes of the Cabinet's 2 November 2006 meeting be approved.

There were no matters arising.

### (4) Request for the Discussion of En Bloc Items

None.

### 2. Programme of Items for Future Consideration

The Cabinet considered the report of the Strategic Director of Performance and Development which contained details of all items programmed for consideration by the Cabinet up to the 22 February 2007, as taken from the Forward Planning System.

Resolved:

That the Cabinet note the programme.

# 3. Delivering Performance Improvement in Adult Social Care [2006-2007]

The Cabinet considered the report of the Strategic Director of Adult, Health and Community Services which set out a response to the need for further performance improvement within social care that had been developed with support from the Commission for Social Care Inspection.

Following introductory comments from Councillor Colin Hayfield it was Resolved:

That the Cabinet:

(1) Endorse the approach to improvement;

- (2) Note the intention to submit a further report on progress made in June 2007; and,
- (3) Receive a report on the CSCI performance assessment for 2005/06 in due course.

# 4. Older People and Residential Care - Report of the Chair of the Adult and Community Services Overview & Scrutiny Committee

The Cabinet considered the report of Councillor Frank McCarney as Chair of the Adult and Community Services Overview and Scrutiny Committee.

The report set out the outcomes and recommendations of the select committee into Older People and Residential Care. The report had been considered by the Adult and Community Services Overview and Scrutiny Committee at its meeting on 20 September 2006.

During his introduction of the item, Councillor Frank McCarney expressed his appreciation to officers and other organisations for the work that had been undertaken.

Members were advised that the response to the various actions recommended would be submitted to the Overview and Scrutiny Committee. Members requested that the Cabinet should be kept informed at the same time.

It was then Resolved:

That the Cabinet endorses the following recommendations:

- (1) That the Strategic Director of Adult, Health & Community Services should explore through discussions with CSCI and other Councils in high performing areas whether there are any particular initiatives or practices that have had a measurable impact on improving standards in care homes which could be applied in Warwickshire.
- (2) That discussions should take place with the Warwickshire Primary Care Trust to clarify the level of support the health service can provide for nursing and care homes in Warwickshire, particularly in relation to pharmaceutical advice, with a view to improving compliance with the medication standards.
- (3) That the Council and the Warwickshire PCT as commissioners of services should seek to align their expectations of the quality of service expected from nursing homes with a view to improving standards through their contract management processes.

- (4) That the Council in consultation with the Warwickshire PCT should review its medication practice and guidance for both residential and domiciliary care settings.
- (5) That the Adult and Community Services Overview and Scrutiny Committee receive a report in 6 months time on:
  - actions taken to improve compliance with the medication standard
  - any other improvement and/or training activity which has taken place
  - the effectiveness of the new contract management protocols which are under development
  - any information which is available at that time on current compliance levels.
- (6) That the Adult and Community Services Overview and Scrutiny Committee receive a report in 12 months time on compliance with standards by Care Homes in Warwickshire.
- (7) That the Council and CSCI establish arrangements to facilitate the regular exchange of information about standards in care and nursing homes in Warwickshire with a view to addressing areas of poor performance.
- (8) That the Warwickshire Association of Care Homes be asked to share information with its membership about levels of compliance in Warwickshire compared with the national average and to seek advice from its members on how best to raise standards and report its findings to the Committee in 6 months time.
- (9) That the Council and the Warwickshire Association of Care Homes together with the Warwickshire Quality Partnership should consider whether there is any scope for a career progression schemes to improve recruitment and retention of staff.
- (10) That the Strategic Director of Adult, Health & Community Services should explore whether the following suggested improvements can be implemented:
  - Some staff felt there would be an advantage to intervening earlier with people showing signs of dementia.
  - It would be useful for homes to have a small pot of money to hire "local tradespeople" to carry out some jobs on the premises.
  - "Friends Groups" could be formed with volunteers who could visit people in the homes who were often

- lonely. This could be expanded to include people living in their own homes.
- County Council Care homes could achieve better value for money by employing local suppliers such as butchers and gardeners and should be allowed to opt out of contracts with the Council on these occasions.
- At one Council Care home the provision of a large vehicle for transporting groups on outings would be beneficial
- (11) That the Council and the Warwickshire PCT should consider in consultation with the Warwickshire Quality Partnership how up to date information about nutrition for older people can be made more readily accessible to providers of homes.
- (12) That a joint approach to decision making and decision making tools on Continuing Health Care (CHC)- Registered Nursing Care Contributions (RNCC) should be sought with the Warwickshire PCT.
- (13) That future arrangements for CHC-RNCC determinations should include effective arrangements for assurance on correct and consistent decisions and review.
- (14) That future arrangements for CHC-RNCC should ensure data generation to ensure transparency, monitoring and information for strategic and operational commissioning.
- (15) That CHC-RNCC should be included in the Directorate Strategic Risk Register.
- (16) That future arrangements for CHC-RNCC should embrace improved support and information for patients, users, carers and supporters; including assistance on advocacy and appeal mechanisms

### 5. The Voluntary and Community Sector Initial Review

The Cabinet considered the report of the Strategic Director of Adult, Health & Community Services.

The report outlined a process for undertaking an initial review of Voluntary and Community Sector agreements with an anticipated completion date of April 2007.

Following introductory comments from Councillor Colin Hayfield, Cabinet

Member for Adult Health and Community, it was Resolved:

- (1) That the Cabinet agree the proposed process for 'initial' review and dealing with underperformance/under-spending in relation to services commissioned from the voluntary and community sector.
- (2) That the review should be conducted in accordance with the Compact and the findings be integrated with the CVS Strategy.

### 6. Proposed Closure of the Peugeot Assembly Plant at Ryton-on-Dunsmore - Update

The Cabinet considered the report of Councillor Mick Jones as Chair of the Economic Development Overview and Scrutiny Committee.

At its meeting on 10 October 2006 the Economic Development Overview and Scrutiny Committee had considered a report which provided an update on the redundancies and potential closure of the Peugeot Plant at Ryton-on-Dunsmore.

Councillor Mick Jones introduced the main points in the report.

Councillor Chris Saint, Cabinet Member for Economic Development reported that the brought forward closure date of the plant meant that no new cars would be made after the 15 December. The brought forward date had resulted in an acceleration of support work including retraining. Work was being undertaken to secure the future of the land. He confirmed that collaborative arrangements had been established between the various sub regional bodies.

It was then Resolved:

That the Cabinet -

- (1) Supports Rugby Borough Council in retaining the use of the Ryton site for employment use;
- (2) Expresses gratitude to Peugeot Partnership for their actions supporting the workforce, and supports them in seeking a legacy fund for the local community;
- (3) Presses the Government to reconsider the proposed Assisted Area map, retaining the Ryton Ward in the light of the closure announcement.

# 7. Draft Integrated Risk Management Plan (IRMP) for the Community Protection Directorate - Consultation

The Cabinet considered the report of the Councillor Richard Chattaway as Chair of the Community Protection Overview and Scrutiny Committee.

The Community Protection Overview and Scrutiny Committee, at its meeting on 6 November, 2006, had considered a report of the Strategic Director of Community Protection and County Fire Officer. The Committee had agreed to recommend the Cabinet that the Community Protection Integrated Risk Management Plan (IRMP) 2007/10 be approved as a draft for consultation in accordance with the guidelines issued by the Department for Communities and Local Government (Fire and Rescue Service National Framework 2006-08).

During his introduction of the item Councillor Richard Chattaway drew attention to the special meeting of the Committee that had been arranged for the 5 February and confirmed that a further report would be submitted to the Cabinet after that date.

In response to comments made during the meeting Councillor Richard Hobbs, Cabinet Member for Community Protection, drew attention to the key outcomes in 2006/07, in particular the reduction in the total number of fires and the reduced number of people injured in fires.

#### Resolved:

- (1) That the Cabinet approves the Community Protection Integrated Risk Management Plan (IRMP) 2007/10 as a draft for consultation in accordance with the guidelines issued by the Department for Communities and Local Government (Fire and Rescue Services National Framework 2006-08).
- (2) That the Cabinet notes that the Community Protection Overview and Scrutiny Committee will be holding a special meeting to consider the draft consultation document on 5 February 2007.

### 8. Corporate Parenting Policy, Strategy and Action Plan 2006-2009

The Cabinet considered the report of the Strategic Director for Children, Young People and Families.

The report described the collective responsibilities that Warwickshire County Council and partner agencies have towards children and young people in care of the Local Authority. It was being presented at a time when the profile of children in care had been raised by the recent launch of the Green Paper Care Matters: Transforming the Lives of Children and Young People in Care. The policy was about ensuring that children in care were secure and supported to achieve well and have full and fulfilled lives. The document set out the key principles and responsibilities of agencies in working together for the benefit of children in care. It further outlined an ambitious Action Plan to progress services for looked after children.

During her introduction of the item, Councillor Izzi Seccombe, Cabinet Member for Children, Families and Young People, expressed her appreciation for the work undertaken by officers and the Corporate Parenting Policy Panel and for the work of foster parents. She suggested that the matter should be referred to the full Council for discussion so that all members could take ownership of the Policy, Strategy and Action Plan.

In response to point raised during the discussion, Marion Davis, Strategic Director of Children, Young People and Families, outlined several proposals to expand the Council's responsibilities further, as contained in the Green Paper "Care Matters: Transforming the lives of Children and Young People in Care" including measures to ensure that children advance as much as they could after leaving school. She also outlined that the dedicated officer team provided a range of services and help to assist young people in seeking employment.

#### Resolved:

That the Cabinet endorse the Corporate Parenting Policy, Strategy and Action Plan 2006-2009 for consideration and adoption by the County Council on the 12 December 2006.

### 9. Change to the Indicated Admission Number of Southam College

The Cabinet considered the report of the Strategic Director for Children, Young People and Families which sought authorisation to undertake formal consultation on a proposal to change the admission number of Southam College.

Councillor Bob Stevens left the room during this item.

During his introduction of the item Councillor John Burton, Cabinet member for School, indicated that there could be an impact on the falling roles of other schools in the area and that the lower Pupil Admission Number (PAN) should be agreed. Seconded by Councillor Izzi Seccombe, he moved:

That Cabinet authorises the Strategic Director for Children, Young People and Families to consult stakeholders on proposals to increase the Planned Admission Number of Southam College to 210 pupils per year.

Councillor Colin Hayfield considered that, as the report indicated that there was capacity for 221 pupils at the College, this figure should be agreed as the PAN. Seconded by Councillor Martin Heatley, he moved as an amendment that the PAN of the College be increased to 221 pupils.

On being put to the vote the amendment was carried. The amendment was duly carried as the substantive motion as follows:

That Cabinet authorises the Strategic Director for Children, Young People and Families to consult stakeholders on proposals to increase the Planned Admission Number of Southam College to 221 pupils per year.

### 10. Changes to Indicated Admission Numbers – Central Warwickshire

The Cabinet considered the report of the Strategic Director for Children, Young People and Families which informed the Cabinet about current Admission Numbers in two schools and sought authorisation for formal consultation to change those numbers.

Following introductory comments from Councillor John Burton, Cabinet Member for Schools, it was Resolved:

That Cabinet authorises the Strategic Director for Children, Young People and Families to consult stakeholders on proposals to:

- (1) increase the Admission Number of Budbrooke Primary School, from 40 to 45 pupils per year
- increase the Admission Number of The Ferncumbe C of E Primary School, from 15 to 17 pupils per year.

### 11. Changes to Primary School Priority Areas in North Rugby

The Cabinet considered the report of the Strategic Director for Children, Young People and Families which sought authorisation to undertake formal consultation on proposals to change the priority areas of four primary schools in north Rugby.

### Resolved:

That Cabinet authorises the Strategic Director for Children, Young People and Families to consult stakeholders on proposals to change the priority areas of four primary schools in North Rugby.

### 12. Catholic School Provision in Rugby

The Cabinet considered the report of the Strategic Director for Children, Young People and Families which sought a decision by Cabinet as to whether support should be given to the current proposals for Catholic school provision in Rugby.

During his introduction of the item, Councillor John Burton, Cabinet Member for Schools, paid tribute to all involved in preparing the proposals. Councillor Burton emphasised that any new arrangements put in place needed to impact positively on outcomes for children and young people. There was enough evidence from the survey of parents of greater support for the 'fresh start' school from the Catholic community. Seconded by Councillor Izzi Seccombe, Cabinet Member for Children, Families and Young People, he moved and following discussion, it was Resolved:-

- (1) That the Cabinet support the proposals to establish a federation of Catholic schools in Rugby and the proposal to close Bishop Wulstan School and establish a new 'fresh start' Catholic secondary school, subject to the agreement of the governors and the submission of a 'fresh start' proposal to the DfES.
- (2) That the Strategic Director for Children, Young People and Families and the Diocesan Schools Commission seek a meeting with the DfES to discuss the proposals as soon as possible.

### 13. World Class Stratford

The Cabinet considered the report of the Strategic Director of Environment and Economy.

The report incorporated a copy of the report to the Stratford Area Committee meeting on 22nd November 2006, which outlined the results of the public consultation on the five concept designs for a new pedestrian and cycle bridge over the River Avon.

During his introduction of the item Councillor Alan Farnell, Leader of the Council, reported that the Area Committee had resolved by 8 votes to 5 "That Members, having considered the contents of the report of the Strategic Director for Environment and Economy, recommend to Cabinet that in view of the strong opposition recorded in recent surveys of residents of Stratford-upon-Avon to the proposal for a new bridge, no further action be taken to work up a detailed design."

He also reported that the Stratford on Avon District Council had arranged to discuss the issues at a special meeting on the 8 December and he suggested that it would be more appropriate for the matter to be considered by the full Council on the 12 December when the District Council's views would be known. Seconded by Councillor Martin Heatley, Cabinet Member for Environment, he moved and following discussion it was Resolved:

That the report and recommendations be submitted to the full Council to consider on the 12 December by which time the District Council's views would be known.

# 14. Government Responses to Consultations on the Review of UK Assisted Areas and the Draft UK National Strategic Reference Framework for the 2007-2013 EU Structural Funds Programme

The report of the Strategic Director for Environment and Economy was considered.

The Cabinet agreed a report on 4th May 2006 which set out Warwickshire County Council's approach to Government consultations on the new Assisted Areas map and European Union (EU) funding proposals for 2007-2013. Responses to two of the consultations had now been published. The new Assisted Areas map removed all of Warwickshire's coverage as expected, but included some measures for areas not on the map. The National Strategic Reference Framework allocates €680 million (approximately £460 million) to the West Midlands as part of two new Structural Funds Programmes. The report summarised the Government responses and the main implications for Warwickshire.

#### Resolved:

#### That the Cabinet:-

- (1) Notes publication of the final Assisted Area Map and Warwickshire's loss of all coverage.
- Welcomes a continuation by Advantage West Midlands (AWM) of the region-wide Selective Finance for Investment in England scheme for all Small and Medium Sized Enterprises (SMEs) outside the Assisted Area but also asks the Government to recommend to AWM that particular encouragement and priority is given to applications from SMEs based in those parts of Warwickshire and other areas which are losing Assisted Area status.
- (3) Notes progress on the new EU Structural Funds Programmes and supports the approach set out in paragraph 3.9 of the report.
- (4) Requests a further report on the final shape of the new EU Structural Funds Programmes and opportunities for Warwickshire.

### 15. Disability Equality Scheme and Action Plan

The report of the Strategic Director of Performance & Development was considered.

The Disability Discrimination Act 2005 had placed a statutory duty on public agencies to positively promote disability equality and to produce a

Disability Equality Scheme. The Cabinet was asked to approve the initial version of the Scheme and Action Plan.

#### Resolved:

- (1) That the Cabinet endorses and approves the initial version of the Disability Equality Scheme and Action Plan for implementation and publication.
- (2) That the Cabinet notes that this version will be subject to further consultation with disabled people from December 2006 February 2007.

### 16. Funding of Black and Minority Ethnic Projects

The report of the Strategic Director of Performance and Development was considered.

The report set out the proposed funding from the Race Equality Budget for Black and Minority Ethnic projects in Warwickshire.

#### Resolved:

That the Cabinet endorses the proposed funding to Black and Minority Ethnic projects in Warwickshire.

### 17. Any Other Items

There were no urgent items to consider...

### 18. Reports Containing Confidential or Exempt Information

To consider passing the following resolution:

'That members of the public be excluded from the meeting for the items mentioned below on the grounds that their presence would involve the disclosure of confidential or exempt information as defined in paragraphs 1. 2 and 3 of Schedule 12A of the Local Government Act 1972'.

# 19. Exempt Minutes of the Meeting held on 2 November 2006 and Matters Arising.

### Resolved:-

That the exempt minutes of the meeting held on 2 November 2006 be approved as a correct record and the minutes be signed by the Chair.

There were no matters arising.

# 20. Redevelopment of North Leamington School - Progress and the Next Steps

The Cabinet considered the report of the Strategic Director of Resources and Strategic Director for Children, Young People and Families.

The Cabinet considered a joint report which updated Members as to progress to date and decided a future course of action for the redevelopment of North Leamington School

### 21. Development of HQ Accommodation, Warwick.

The Cabinet considered the report of the Strategic Director of Resources relating to the progress made on exploring the options for the Shire Hall and proposed next steps.

The Cabinet agreed a recommendation to the County Council on the 12 December.

The Cabinet rose at 3.55 p.m.

# AGENDA MANAGEMENT SHEET

Name or Committee	Cabinet
Date of Committee	7 December 2006
Report Title	Programme of Items for Future Consideration
Summary	The report contains details of all items programmed for consideration by the Cabinet up to the 29 March 2007 meeting, as taken from the Forward Planning System.
For further information please contact:	Pete Keeley Principal Committee Administrator Tel: 01926 412450 petekeeley@warwickshire.gov.uk
Would the recommended decision be contrary to the Budget and Policy Framework?	No.
Background papers	None
CONSULTATION ALREADY	UNDERTAKEN:- Details to be specified
Other Committees	
Local Member(s)	
Other Elected Members	
Cabinet Member	
Chief Executive	
Legal	David Carter, Strategic Director of Performance and Development.
Finance	
Other Chief Officers	□
District/Borough Councils	



Health Authority	
Police	
Other Bodies/Individuals	
FINAL DECISION YES	
SUGGESTED NEXT STEPS:	Details to be specified
Further consideration by this Committee	
To Council	
To Cabinet	
To an O & S Committee	
To an Area Committee	
Further Consultation	



### Agenda No 2

## Cabinet - 7 December 2006.

# **Programme of Items for Future Consideration**

# Report of the Strategic Director of Performance and Development

### Recommendation

That members note/ comment on the programme.

Set out in the attached Appendix is a programme of key and non-key decision items to be submitted to the meetings of the Cabinet up to the 29 March 2007.

The programme is based on information contained in the Forward Planning Database.

DAVID CARTER Strategic Director of Performance and Development

Shire Hall Warwick November 2006



Subject	Key Decision?	Directorate
Cabinet 11 January		
Merger of the Stratford and Warwick Crime and Disorder Reduction Partnerships [The report outlines the submission to merge the two CERPs into a single South Warwickshire CDRP]	No	Community Protection
Proposed Kingsbury Water Park Outdoor Education Centre  [Following consideration of the proposals at County Council in December, Members requested further work on option 3 be undertaken by officers with a view to a report being presented to a future Cabinet meeting]	Yes	Children, Young People and Families
Capital Programme Projects (deferred from 7.9.06 meeting) [Quarterly update on capital programme projects included as and when resources become available]		Children, Young People and Families
Paddox Primary School EXEMPT [Report concerning land issue]		Children, Young People and Families
Change to School's Indicated Admission Number in Alcester [Proposals to consult on changing the IAN of Alcester High School Technology College]		Children, Young People and Families
School Balances [Report detailing position of school balances as requested by Cabinet]	Yes	Children, Young People and Families
School Organisation in Warwick [possible proposals on future school organisation]	Yes	Children, Young People and Families



Subject	Key Decision?	Directorate
Consultation Response on the Green Paper – Care Matters: Transforming the Lives of Children and Young people in Care [The DfES have published a Green Paper, Care Matters: Transforming the Lives of Children and Young People in Care, for a consultation period ending on 15th January 2007. There has been wide consultation with young people, carers and staff within the Children's Strategic Partnership in Warwickshire. The response to this consultation is presented to Cabinet for consideration and approval for submitting to the DfES.]	Yes	Children, Young People and Families
LGA Consultation – 10 Year Vision of the Fire and Rescue Service [A response to the consultation document produced by the Local Government Association entitled "Fire and Rescue in 2017: Rising to the Challenge"]	No	Community Protection
Nuneaton and Bedworth Master Plan [DEFERRED FROM 15 JUNE PENDING FURTHER INVESTIGATION. The report provides more detail on the progress of the masterplan implementation strategy and recommends that capital receipts from the sale of WCC land within the masterplan priority sites are maintained within the masterplan budget to fund other masterplan related projects as agreed by Area Committee on 24 May 2006. It also asks Cabinet to approve the purchase of land to complete the site assembly and to carry out further environmental improvement projects in partnership with NBBC and AWM.]	Yes	Environment and Economy
Irrecoverable Debts EXEMPT [Authority is requested to write off two irrecoverable debts].	No	Environment and Economy
<b>Street lighting hours of operation</b> [At present virtually all street lights in Warwickshire operate throughout the night. Modest savings (with limited potential effect on public safety) might be made to the street lighting energy budget by switching off selected lights after midnight. Major savings (with a more significant potential effect on public safety) could be made through widespread switching off of lights. The present estimate for street lighting energy costs in 2007/08 is in the region of £1.5 million.]	Yes	Environment and Economy



Subject	Key Decision?	Directorate
Minerals and Waste Development Framework: Minerals Core Strategy - Preferred Options [The document sets out the preferred options for dealing with the submission of the Minerals Core Strategy. It is due to go out for a 6 week period of consultation which will provide an opportunity for stakeholders to comment on the Preferred Options.]	Yes	Environment and Economy
Local Transport Plan Settlement for 2007-08 and Outline Transport Capital Programme for Transport 2007-08 to 2009-10 [The report summarises the content of the settlement letter from the Government and makes outline recommendations for allocation of resources for the Transport Capital Programme for 2007-08 to 2009-10.]	Yes	Environment and Economy
Annual Review of Corporate Environmental Sustainability and ISO14001 [This report details the work achieved in support of Environmental Sustainability over the past 12 months undertaken by Environment & Economy, Performance & Development, Community Protection, and Resources. The report also seeks approval of the Corporate Environmental Objectives for the coming financial year 2007/8 which will add the two remaining Directorates. The approval of these Objectives at this stage will enable Heads of Service to embed the relevant environmental objectives in their Service Plans.	No	Environment and Economy
Stoneleigh Park - Centre of Rural Excellence Proposals Phase 1 Site Infrastructure Works DEFERRED FROM 12 OCTOBER [Elements of the wider vision for the transformation of Stoneleigh Park into an internationally renowned Centre for Rural Excellence are being progressed as separate phases. Cabinet approval is sought for endorsement for WCC to be contracted to undertake the design and construction of Phase 1 road and infrastructure works.]		Environment and Economy
<b>Local Transport Plan Funding of Safety Cameras 2007-08</b> [The Government is changing the way in which safety cameras are funded from 2007-08 onwards. Funding will be provided to the Council through the Local Transport Plan. This replaces funding through fines. This report gives details of the funding allocation for 2007-08 and recommends how it should be managed.]	Yes	Environment and Economy



Subject	Key Decision?	Directorate
Rugby Western Relief Road Exempt [Through a process of Early Contractor Involvement approved by Cabinet in July 2003, in working together with a preferred contractor, the design of the scheme has been developed and a target cost for the construction works agreed. Authorisation to award the construction contract is now sought]		Environment and Economy
West Midlands Metropolitan Area Congestion Management Study [The seven West Midlands Metropolitan Authorities have jointly undertaken a study to explore options for developing a pilot project for managing travel demand across the conurbation. The findings of the study are subject to a consultation to establish local views. This report describes the implications of the study for Warwickshire, and sets out the issues which are recommended should be raised in the County Council's response to the consultation].	No	Environment and Economy
Proposed Peppercorn rent for Coventry and Nuneaton Enterprise Project at EPIC [to support enterprise creation at EPIC by determining 'best consideration' in more than just financial terms]		Environment and Economy
Local Area Agreement [The report will provide the first outline of the final submission t the Government Office]		Performance and Development
Gambling Act 2005 [The report will ask the Cabinet to authorise officers to make representations on applications and proposed policies under the Gambling Act 2005		Performance and Development
Capital Receipt Strategy/Policy [To agree a future strategy for the use of capital receipts ]		Resources
Capital Programme Variations and Capital Review [Variations to the capital programme and capital review. To go to Cabinet - 7th December 2006 or appropriate meeting of Council as and when variations to the capital programme are required. Following the decision of County Council in December 2001, Cabinet has delegated power to approve changes to the Capital Programme which are fully funded and cost less than £1.5 million. Variations to the Capital Programme above this threshold will have to be taken to the County Council. The nature of these reports are such that we cannot anticipate specific variations in advance.		Resources



Subject	Key Decision?	Directorate
Proposal for a Core Revenue and Capital Budget for 2007/08 to 2009/10 [To outline the proposals, from Strategic Directors Management Team, for a core revenue and capital budget for the period 2007/08 to 2009/10.]		Resources
Feedback from 2007/2008 Budget Consultation [To feedback the information from the 2007/2008 budget consultation with the public.]	No	Resources
Feedback from Overview & Scrutiny Committees on the 2007/2008 to 2009/2010 Spending Proposals [To feedback from Overview & Scrutiny Committees on the 2007/2008 to 2009/2010 spending proposals of Directorates]		Resources
Determine Request for Concessionary Rent or Other Assistance – Bulkington Village Centre [Request to continue concessionary rent]		Resources
Cabinet 1 February 2007		
Development of new Household Waste Recycling Centre to Serve Nuneaton (Replacement fro Judkins)  Exempt [Proposal to progress the development of]	Yes	Environment and Economy
Street Lighting Energy Contract [Approval to commission Eastern Shires Purchasing Organisation(ESPO) to obtain quotes for the energy supply for street lighting from July 2007	Yes	Resources
and for delegated powers to accept the quotes.]		
Local Area Agreement: Final Draft [This report will seek endorsement of the final draft of the LAA on behalf of the Council prior to submission to Government Office]	Yes	Performance and Development



Subject	Key Decision?	Directorate
Joint Warwickshire County Council/Warwick District Council Contact Centre Business Case [On 27 June 2006, Cabinet agreed to a business case being submitted on a possible joint Warwickshire County Council and Warwick District Council Customer Service Centre.]	No	Performance and Development
Business Case for Extended Schools Pilot [On the 27 June 2006, Cabinet agreed to a One Stop Shop being established in an Extended School subject to a business case being submitted for agreement.]	No	Performance and Development
Capital Programme Variations and Capital Review [Variations to the capital programme and capital review. To go to Cabinet - 7th December 2006 or appropriate meeting of Council as and when variations to the capital programme are required. Following the decision of County Council in December 2001, Cabinet has delegated power to approve changes to the Capital Programme which are fully funded and cost less than £1.5 million. Variations to the Capital Programme above this threshold will have to be taken to the County Council. The nature of these reports are such that we cannot anticipate specific variations in advance.		Resources
2006/2007 to 2008/2009 Capital Programme - update as at Quarter 3 [To inform members of the latest forecast capital programme and to seek any additional approvals required]		Resources
2006/2007 Projected Revenue Outturn - Quarter 3 [To highlight key issues of spending, resourcing and the associated service implications of variations between the 2006/2007 Revenue Budget and forecast spending.]		Resources
2007/2008 to 2009/2010 Budget - An Updated Position and Draft Budget Resolution [To inform Members of the updated position on 2007/2008 to 2009/2010 budget and to recommend a budget resolution to Council on 6th February 2007.]	No	Resources



Subject	Key Decision?	Directorate
Cabinet 22 February		
Regional Spatial Strategy Review - Phase 2 Consultation [The West Midlands Regional Assembly is consulting on its proposed options for Phase 2 of the Review of the Regional Spatial Strategy, covering district level housing growth figures, employment land, waste and some aspects of transport. [The eight week consultation period is from 8th January - 5th March 2007. Economic Development Overview & Scrutiny Committee is considering the consultation on 30th January 2007 and will be advising Cabinet on its conclusions	Yes	Environment and Economy
Key Messages from Consultation Report [To present the key messages from consultations undertaken in the last 6 months linking results to actions taken]		Performance and Development
Capital Programme Variations and Capital Review [Variations to the capital programme and capital review. To go to Cabinet - 7th December 2006 or appropriate meeting of Council as and when variations to the capital programme are required. Following the decision of County Council in December 2001, Cabinet has delegated power to approve changes to the Capital Programme which are fully funded and cost less than £1.5 million. Variations to the Capital Programme above this threshold will have to be taken to the County Council. The nature of these reports are such that we cannot anticipate specific variations in advance.		Resources
Cabinet 8 March		
Capital Programme Projects [Inclusion of projects in capital programme as and when resources become available]		Children, Young People and Families
Integrated Risk Management Plan 2007-2010 [A report for members that includes the Integrated Risk Management Plan post consultation	Yes	Community Protection
Local Area Agreement: Final Version [Further to the February meeting this report will provide an update on negotiations and comments from the Government Office and will seek approval of the finalised document]	Yes	Performance and Development



Subject	Key Decision?	Directorate
Capital Programme Variations and Capital Review [Variations to the capital programme and capital review. To go to Cabinet - 7th December 2006 or appropriate meeting of Council as and when variations to the capital programme are required. Following the decision of County Council in December 2001, Cabinet has delegated power to approve changes to the Capital Programme which are fully funded and cost less than £1.5 million. Variations to the Capital Programme above this threshold will have to be taken to the County Council. The nature of these reports are such that we cannot anticipate specific variations in advance.	Yes	Resources
Cabinet 29 March		
Capital Strategy [For Cabinet to approve the Capital Strategy/recommend to Council if necessary]	No	Resources
Capital Programme Variations and Capital Review [Variations to the capital programme and capital review. To go to Cabinet - 7th December 2006 or appropriate meeting of Council as and when variations to the capital programme are required. Following the decision of County Council in December 2001, Cabinet has delegated power to approve changes to the Capital Programme which are fully funded and cost less than £1.5 million. Variations to the Capital Programme above this threshold will have to be taken to the County Council. The nature of these reports are such that we cannot anticipate specific variations in advance.	Yes	Resources
Variations to the Capital Programme above this threshold will have to be taken to the County Council. The		



## AGENDA MANAGEMENT SHEET

Name of Committee	Tł	ne Cabinet		
Date of Committee	<b>7</b> <sup>tl</sup>	December 2006		
Report Title		evelopment of the Wa ocal Area Agreement (		
Summary	LA 8 <sup>th</sup>	is report submits an outline of t A that will be submitted to Gove December 2006 and informs on the ceethat last report to Cabinet or	ernment Office on f key developments	
For further information please contact:	Co Te	ck Gower Johnson Junty Partnerships Manager I: 01926 412053 <u>kgower-johnson@warwickshire.gov.uk</u>		
Would the recommended decision be contrary to the Budget and Policy Framework? [please identify relevant plan/budget provision]	No			
Background papers	20 Pa Ca Ca La	Powerpoint Presentation to full Council on 18 <sup>th</sup> July 2006 Papers for Member seminar on 30 <sup>th</sup> November 2006 Cabinet Report and Appendices-7 <sup>th</sup> September 2006 Cabinet Report 12 <sup>th</sup> October 2006 Latest draft LAA (to be circulated on or about 23 <sup>rd</sup> November 2006)		
CONSULTATION ALREADY	UNDI	ERTAKEN:- Details to be	specified	
Other Committees				
Local Member(s)				
Other Elected Members	X	Councillor June Tandy Councillor Jerry Roodhouse		
Cabinet Members	X	Councillor Alan Farnell Cllr Peter Fowler Cllr Chris Saint		
Chief Executive	X	Jim Graham, Chief Executive	nΩ	
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Legal	X	Greta Needham
Finance	X	David Clarke and Chris Juckes
Other Strategic Directors	X	William Brown – Community Protection Marion Davis – Children Young People & Families John Deegan – Environment & Economy Graeme Betts Adult Health & Community Services
District Councils		
Health Authority		
Police		
Other Bodies/Individuals	X	Monica Fogarty
FINAL DECISION	Yes	3
SUGGESTED NEXT STEPS:		Details to be specified
Further consideration by the Cabinet		
To Council		
To Cabinet		
To an O & S Committee		
To an Area Committee		
Further Consultation		



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# Agenda No

# The Cabinet – 7<sup>th</sup> December 2006

# Development of the Warwickshire Local Area Agreement (LAA)

# Report of the Strategic Director for Performance and Development

## **Recommendations:**

- That Cabinet notes the current position in relation to the development of the Warwickshire LAA
- 2. That Cabinet endorses the latest draft LAA prior to submission to Government Office on 8<sup>th</sup> December 2006.

#### 1 Introduction

1.1 This report describes work done since the last report to Cabinet on 12<sup>th</sup> October 2006 in anticipation of the near final draft of the LAA that will be submitted to Government Office on 8<sup>th</sup> December 2006.

# 2. Key Developments

- 2.1 On 12<sup>th</sup> October 2006, Cabinet received a report that focussed on key developments and the Draft LAA that was submitted on 29<sup>th</sup> September 2006 in accordance with Government Office guidelines.
- 2.2 The Draft LAA was received by Government Office and resulting comments from both partners and Government Office formed the basis of the Project Plan (attached as appendix 1) to ensure that the target date of 8<sup>th</sup> December was met in both quantative and qualitative terms. The plan illustrates the work that has been required to meet the target date and has assisted in the co-ordination of the workstreams that are ongoing in order to ensure satisfactory completion of all work required by 8<sup>th</sup> December 2006.
- 2.3 Key elements of work that were identified in the plan and have been progressed since the last Cabinet meeting are:
  - Revision and refinement of vision, format and style

Initial comments highlighted the need for the document to read holistically rather than an amalgamation of six blocks. In addition to the necessary



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drafting revisions required-a visioning sub-group was convened to ensure that a 'golden thread' approach was adopted throughout the document with an underlying vision. The sub-group suggested-and it was subsequently endorsed- that 'Listening to Warwickshire and Narrowing the Gap' should underpin the document-with particular reference to access to services.

### Refinement of Outcomes, Indicators, Baselines and Targets

Government Office has been very clear that the final submission in December should contain fully populated tables in relation to outcomes, indicators, baselines and targets in relation to the block. To encourage accountability and transparency-partners suggested that Lead arrangements be firmed up at this stage along with the location of those outcomes that did not neatly fit into any one block. Localisation of outcomes is seen as crucial in order to address narrowing the gap issues and also to ensure that the Agreement is one that is right for Warwickshire.

### Proofing the Document

It was agreed that the LAA also required testing to ascertain its applicability to rural issues, equalities/cohesion and ensure sustainability. This work has been done in an inclusive manner using high level proofing documents where applicable.

#### Governance

A Governance Task and Finish group met throughout September to December to ensure that appropriate governance arrangements are in place to progress the LAA. A further meeting of the Group is planned for 13<sup>th</sup> December 2006 after which final options for future arrangements will be endorsed by the LAA Steering Group on 21<sup>st</sup> December 2006.

In terms of the options that are being developed, the Task and Finish Group unanimously agreed that the most appropriate model should be based on the following:

- Streamlined LSP model
- The establishment of a County Level Strategic Board (Public Service Board)
- County level thematic partnerships based on the LAA blocks
- Five District LSP's with thematic partnerships based on the LAA blocks
- Linked with the emerging localities agenda

In addition to the development of the model there are a number of issues that are currently being clarified through discussion such as membership, roles and responsibilities, accountability and performance management, scrutiny, and rationalisation of existing partnerships.

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#### Resources

Considerable work was identified for this workstream to meet GOWM requirements of all blocks being fully populated with financial information detailing pooled and aligned funding over the next three years.

# Performance Management

A Performance Management Framework is being developed, in consultation with partners, for the LAA that seeks to address performance systems, monitoring and management through the following principles:

- Mutual acceptability across partnerships
- Accountability and Accessibility
- Build on existing arrangements including those recently established and agreed for LPSA2
- Be proportionate to the range of activities included within the LAA

#### 3. Final Draft LAA

3.1 The final Draft of the LAA is the product of the work outlined and comments that have been received from a Member's Seminar held on 30<sup>th</sup> November and the LAA Steering and Servicing Groups that have also considered the Draft. Copies of the latest draft will be sent to all members in advance of the meeting for comment and consideration.

#### 4. Future Developments

- 4.1 As mentioned, the final LAA submission will take place on 8<sup>th</sup> December. This will then be followed by a series of discussions and negotiations with Government Office before the LAA becomes operational on 1<sup>st</sup> April 2007.
- 4.2 In addition to the negotiation period, work will now be underway amongst partners to:
  - Develop delivery plans that will underpin the outcomes contained within the LAA.
  - Ensuring that delivery arrangements are localised and respond to the needs of specific groups
  - Finalise governance arrangements for the LAA
  - Finalise financial and performance management arrangements and integrate these within the overall governance framework.
  - Prepare the ground work for the implementation phase of the LAA.

## 5. The White Paper

5.1 In planning for the future, recognition will need to be given to the recent Local Government White Paper which will have a major impact on the development

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and implementation of Local Area Agreements in the future. Particular areas of relevance are:

- A duty on County Councils to design and deliver an LAA in consultation with others
- A corresponding duty on Boroughs and Districts to co-operate with County Councils
- Maximum of 35 targets with DFES minimum of 18
- Strengthened LSP's with a key role for Councillors in thematic partnerships
- Streamlined citizen involvement during the development of LAA's
- Rationalisation of Partnerships
- The encouragement of cross boundary co-operation through the development of Multi Area Agreements.

#### 6. Conclusion

- 6.1 Members will note that considerable progress has been achieved since the last report in October. The draft that will be made available to members in advance of the Member Seminar represents the latest version of work to date and every effort will be made to ensure that comments made at Cabinet are reflected in the final submission for 8<sup>th</sup> December 2006; and the approach that is taken during preparations for the implementation phase of the LAA during January to March 2007.
- 6.2 During this period, further reports will be submitted to Cabinet about key developments. Update reports will also be sent to Area Committees during the January cycle of meetings.

DAVID CARTER
Strategic Director of Performance and Development
Shire Hall,
Warwick.
November, 2006



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# LAA Project Plan – (Oct – Dec 2006)

Ref	Task	Owner	October 2006		November 2006			December 2006						
7101			Fri 13 <sup>th</sup>	Fri 20 <sup>th</sup>	Fri 27 <sup>th</sup>	Fri 3 <sup>rd</sup>	Fri 10 <sup>th</sup>	Fri 17 <sup>th</sup>	Fri 24 <sup>th</sup>	Fri 1 <sup>st</sup>	Fri 8 <sup>th</sup>	Fri 15 <sup>th</sup>	Fri 22 <sup>nd</sup>	Fri 29 <sup>th</sup>
	Produce Draft LAA	NGJ/BB												
1	Revise and refine vision, format and style													
1.1	Revision and Improvement of Introductory text and vision for the LAA.	MF/MP/RC												
1.2	Reformatting of block tables to ensure consistent, accessible appearance.	NGJ/BB												
1.3	Incorporate outstanding comments from Addendum	NGJ/BB												
2	Refinement of Outcomes, Indicators, Baselines and Targets	NGJ/BB												
2.1	Refinement and complete population of outcomes, indicators, baselines and targets	Block Leaders												
2.2	Specify Lead Partner Arrangement and contributors to outcomes	Block Leaders												
2.3	Localise LAA Outcomes where appropriate	Block Leaders NGJ/Area Teams												
2.4	Location of outcomes (e.g affordable housing) within the LAA blocks	NGJ/Block Leaders												
3	Proofing the Document													
	Ensuring Transport, Equalities, Access and Culture, Leisure and Sport are embedded within the LAA.	NGJ/BB												
3.1	3.1.1 Progression of Transport and Access Issues through Sub- Group	NGJ/RN												
3.1	3.1.2 Auditing Equalities Issues through WREP Sub-Group and Disabilities Forum	NGJ/BB												
	3.1.3 Progression of culture, leisure and sport within the LAA through Block Leaders	NGJ/BB/CJ/R W												
3.2	Ensuring that the final draft LAA is rural proof through WALC/WRCC	NGJ/BB/AC/A H												
3.3	Progress report to Servicing Group on 1, 2 and 3 above.	NGJ/BB												



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Ref	Task	Owner	October 2006		November 2006			December 2006						
			Fri 13 <sup>th</sup>	Fri 20 <sup>th</sup>	Fri 27 <sup>th</sup>	Fri 3 <sup>rd</sup>	Fri 10 <sup>th</sup>	Fri 17 <sup>th</sup>	Fri 24 <sup>th</sup>	Fri 1 <sup>st</sup>	Fri 8 <sup>th</sup>	Fri 15 <sup>th</sup>	Fri 22 <sup>nd</sup>	Fri 29 <sup>th</sup>
4	Governance													
	Governance Options to be finalised for the delivery of the LAA	DC/SD												
	4.1.1 Updated position for Draft LAA purposes	DC/SD												
4.1	4.1.2 Final position paper to Steering Group	DC/SD												
	4.1.3 Servicing Group paper on LAA/LSP relationships	NGJ/BB												
	4.1.4 Review of Groups within blocks	Block Leaders												02/07
5	Resources													
5.1	Resources to be aligned/pooled with Outcomes	CJ												
6	Performance Management													
6.1	Performance Management Framework to be established	MF/BB/SL												
	6.1.1 Agreeing a methodology	MF/BB/SL												
	6.1.2 Assessment of Performance Plus capability	MF/BB/SL												
	6.1.3 Developing the framework and Liaising with Partners	MF/BB/SL												
	6.1.4 Finalising the framework	MF/BB/SL												
6.2	Progress reports to Servicing Group on Processes	NGJ/BB												
7	Communications and Consultation													
7.1	Consult Citizen's Panel at County and Borough/District level	NGJ/BMG												
7.2	Prepare an LAA Communications Strategy	NGJ/BB/EB												
7.3	Develop a Member Engagement Strategy	BB												
7.4	Maintain and Promote Website linkages	BB												
8	Project Planning and Management													
8.1	Preparation of Final LAA	NGJ/BB												
8.2	Project Planning GOWM/Partner negotiation and ensuring delivery mechanisms are established for 1st April 2007.	NGJ/BB												



Overall Timeline for task	
Key tasks	
Sub Tasks	



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# Agenda No

# AGENDA MANAGEMENT SHEET

Name of Committee	The Cabinet					
Date of Committee	7 December 2006					
Report Title	Voluntary and Community Sector Developments					
Summary	This report updates Cabinet on possible changes in the structure of key organisations in the voluntary an community sector.					
For further information please contact:	John Lyons Voluntary Sector and Equalities Manager Tel: 01926 412497 johnlyons@warwickshire.gov.uk					
Would the recommended decision be contrary to the Budget and Policy Framework?	No.					
Background papers	None					
CONSULTATION ALREADY	UNDERTAKEN:- Details to be specified					
Other Committees						
Local Member(s)	Area Committee Chairs – Cllr Longden has asked tha the Cabinet seeks the views of Area Committees on these developments					
Other Elected Members						
Cabinet Member	X Peter Fowler					
Chief Executive						
Legal						
Finance						
Strategic Directors	X Graeme Betts, David Carter					
District Councils						
Health Authority	П					



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Police	
Other Bodies/Individuals	
FINAL DECISION NO	
SUGGESTED NEXT STEPS:	Details to be specified
Further consideration by this Committee	
To Council	
To Cabinet	
To an O & S Committee	
To an Area Committee	
Further Consultation	



# Agenda No

# The Cabinet - 7 December 2006.

# **Voluntary and Community Sector Developments**

# Report of the Strategic Director of Performance and Development

## Recommendation

That the Cabinet supports discussions with key Voluntary and Community Sector organisations about their future organisation and structures and asks for a progress report in six months time

- The Council currently provides core-funding support to a number of Voluntary and Community Sector (VCS) organisations by way of annual grants. The purpose of core funding is to support key organisations in the VCS that provide infrastructure support to the sector generally or provide services that are complementary to those of the County Council and which promote community well-being. Core funded organisations include:
  - Councils for Voluntary service (CVS)
  - Volunteer Centres (VC)
  - □ Citizens Advice Bureaux (CAB)
  - Warwickshire Employment Rights Services (WERS)
- The five existing CVS and VC have commissioned consultants to review their organisation and structure with a view to developing proposals to make them more robust. This is in line with Government policy to modernise the infrastructure of the voluntary and community sector, through an initiative known as ChangeUp and reflects local thinking about the capacity of the existing network of organisations to provide the range of services needed by the community groups and volunteers supported by these organisations. The review will look at the options for merger or some other form of reconfiguration.
- The Nuneaton & Bedworth and Rugby CABx and WERS have also been discussing proposals for merger, in conjunction with Citizens Advice the national association of CABx. The CAB case for merger is in many ways similar to that of the CVS/VC's economies of scale and the sharing of IT and other back office functions but there are also a number of specific changes



in the likely availability of external funding which puts the continuation of stand-alone bureaux at risk:

- Nuneaton & Bedworth, Rugby [and Warwick] CABx and WERS all provide various legal advice services under contract with the Community Legal Service. The CLS are looking to change their contracting arrangements in order to rationalise the number of providers nationally. This means that only those providers that can provide a comprehensive range of legal advice services are likely to be able to renew their contracts and this will effectively exclude strand-alone CABx.
- The Advice Plus stream of the Big Lottery Fund has indicated that over the next two years it will limit its grants for advice services in the West Midlands to around a dozen projects and stand-alone CABx are therefore unlikely to be able to obtain grants.
- It is inevitable that local people will see this sort of proposal as a potential loss of a local organisation and there will be concerns about whether a new larger body will be an appropriate alternative. The reality is that without such changes these local services are increasingly unlikely to be able to develop or even maintain their current level of service and this could result in closure or the local authorities being asked to come up with a rescue package as funding streams close
- I have asked to be kept informed of developments at each stage of these reviews in order to ensure that the eventual proposals will tie in with the Council's aims. We need to ensure that our future relationship with these organisations meets the Councils' requirements to improve quality of life for people in Warwickshire in line with our corporate objectives and in particular that they are fit for purpose in working with the Council and other public bodies as partners in implementing the Local Area Agreement. I have indicated that the Council is likely to be concerned about:
  - Whether the role and function proposed for the new organisation(s) is in line with the Council's objectives and therefore whether we would wish to support it
  - □ The scope of the new organisation(s) which existing organisations will be included and the implications for those who are not
  - Relationships with other significant voluntary organisations not part of the reviews – Warwickshire Rural Community Council, Warwickshire Race Equality Partnership and Warwickshire Welfare Rights Advice Service.
  - How overall coordination and economies of scale will be combined with local service access, taking advantage of opportunities for co-location with one-stop shops etc., where appropriate
  - □ The relationship between core funded work that the Council will be asked to support and other trading activity
  - □ The affordability and sustainability of the proposals whether they can be fully funded and the implications for the Council



- Maintaining and developing support from District Councils who are also significant funders and whose commitment to whatever is proposed is vital and also whether additional support can be obtained from other public bodies
- Keeping councillors informed of developments and addressing any concerns they might have
- 1.5 In both cases, lots of work will need to be done to implement any proposed changes. The existing organisations are separate legal entities and arrangements for their dissolution and transfer of assets and staff will no doubt be complicated and detailed planning will be needed to set up any new organisations. It is therefore anticipated that any changes in the CVS/VC arrangements, if agreed, will not take place until around April 2010, although the CAB merger could be by the end of 2007.
- 1.6 Cabinet is asked to note the above developments and to confirm its support for discussions with the VCS organisations concerned to continue along the lines suggested

David Carter
Director of Performance and
Development

Shire Hall Warwick November 2006



# Agenda No

# AGENDA MANAGEMENT SHEET

Name of Committee	Cabinet					
Date of Committee	7 December 2006					
Report Title	Establishment of West Midlands Fire and Rescue Services Regional Control Centre company					
Summary	This joint report proposes the recommends that Council, in Warwickshire Fire and Resorthe Council's participation in Company in the terms outling	n its capacity as ue Authority, approves the Regional Fire Contro				
For further information please contact:	William Brown Strategic Director of Community Protection Tel; 01926 423231 williambrown@warwickshire.g ov.uk	David Carter Strategic Director of Performance and Development  Contact: Sian Stroud Tel: 01926 416719 sianstroud@warwickshire.gov .uk				
Would the recommended decision be contrary to the Budget and Policy Framework?	No					
Background papers	Cabinet 25 <sup>th</sup> May 2006, item governance arrangements o ODPM's consultation paper					
	Draft articles of association, Sian Stroud: 01926 476719.					
CONSULTATION ALREADY U	<b>INDERTAKEN:-</b> Details to	be specified				
Other Committees						
Local Member(s)						
Other Elected Members	X Richard Hobbs, Dave SI	nilton. Richard Chattawav				



Cabinet Member	[X]	Richard Hobbs, Peter Fowle
Chief Executive		
Legal	X	Sian Stroud
Finance	X	Chris Juckes
Other Strategic Directors	X	David Carter, William Brown
District Councils		
Health Authority		
Police		
Other Bodies/Individuals		
FINAL DECISION NO		
SUGGESTED NEXT STEPS:		Details to be specified
Further consideration by this Committee		
To Council	X	
To Cabinet		
To an O & S Committee		
To an Area Committee		
Further Consultation		



# Agenda No

# Cabinet – 7 December 2006

# Establishment of West Midlands Fire and Rescue Services Regional Control Centre Company

# Joint Report of the Strategic Director of Community Protection and County Fire Officer and the Strategic Director of Performance and Development

## Recommendation

That Cabinet recommends that the Council, in its capacity as Warwickshire Fire and Rescue Authority:

- (i) notes the steps being taken to establish the West Midlands Fire and Rescue Services Regional Control Centre Company by January 2007;
- (ii) agrees that the County Council participates as a Member of the Company on terms substantially as outlined in this report and its appendices;
- (iii) appoints Councillor Richard Hobbs as a Director of the Company;
- (iv) authorises the Strategic Director of Community Protection and County Fire Officer, the Strategic Director of Performance and Development and the Strategic Director of Resources to take such steps as may be reasonably necessary to finalise the company documentation in order that the Company may be established by January 2007;
- (v) notes that further reports will update Council on developments in the Fire Control project and the operation of the Company and in particular proposals for financial apportionment being developed at a local and national level.

# 1. Background

1.1 Members will be aware that as part of the Fire and Rescue Service modernisation agenda the Government requires a greater degree of regional collaboration in the provision of fire and rescue services. One facet of this is Fire Control, whereby it is proposed that fire control services, currently undertaken locally by each F&R service, are integrated into and delivered through nine regional control centres by 2009/10. The Government is procuring the IT and other infrastructure contracts necessary to establish the regional Fire Control centres, although there is clarification required regarding the long-term business continuity arrangements and the allocation of financial



responsibility for the regional Fire Control centres; the Government has this month published a business plan intended to assist in moving the debate forward.

- 1.2 The Government proposes that in each region, the Fire and Rescue Authorities work together through the medium of a specially established company. The rationale is that the company model gives the Regional Fire Control centres a separate legal identity, and provides a clear governance structure through which the Fire and Rescue Authorities can own the Fire Control centre and control its operations.
- 1.3 Through the West Midlands Regional Management Board (RMB), the Fire Authorities in the West Midlands have been driving forward a number of regional projects, including the West Midlands Fire Control project. A new Fire Control centre is currently under construction at the Wolverhampton Business Park. A number of operational and financial matters are yet to be resolved by the Government and formal consultation with staff is yet to be undertaken by the Fire and Rescue Authorities. However the Government requires that the company is established as soon as possible although there will be considerable lead-in time until the regional Fire Control centre is ready to come into operation and take on its responsibilities as a service provider.
- 1.4 Discussions have been undertaken at meetings of the West Midlands RMB and the Programme Board over the past year regarding the establishment of the Fire Control centre and more recently, the company. A Fire Control Project Board meets regularly to consider detailed operational issues and sub-groups considering human resources, financial implications, and legal issues, are also meeting both regionally and nationally. The West Midlands RMB intends to demonstrate its commitment to collaborative working by becoming the second region to establish the regional Fire Control company, and has committed to doing so by January 2007.
- 1.5 The East Midlands region established its company on 17<sup>th</sup> November adopting similar provisions as suggested below for the West Midlands. Post incorporation there is further work to be undertaken in all regions, in consultation with regional RMBs and with Government, to develop the role of the company and its directors and the principles for apportioning costs for Fire Control within regions and on a national scale. Within the Fire Authorities in the West Midlands the Chairs/portfolio holders have agreed that population may be a suitable basis for apportioning costs but detailed costs modelling is still to be undertaken once further information about the project's overall costs is known at a national and local level.
- 1.6 The West Midlands RMB meets again on 1<sup>st</sup> December at which time a further report will be taken asking members to approve the final draft of the articles of association. However it should be noted that the Chairs or portfolio holders of the five Fire and Rescue Authorities have already agreed to recommend to their respective Authorities the key principles outlined below upon which the approval of each individual Fire and Rescue Authority is now sought.



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# 2. Proposal to Establish the Company

- 2.1 It is proposed that a company limited by guarantee is established, the members of which are the regional Fire and Rescue Authorities: West Midlands, Hereford and Worcestershire, Staffordshire, Shropshire and Wrekin, and Warwickshire. As a guarantee company, the liability of each of the members is limited to a nominal value of £1. Each member will be entitled at all times to appoint a director to the Board, which will manage the day to day operation of the company.
- 2.2 The documentation necessary to establish the company comprises three key documents: the memorandum of association, the articles of association and the members' agreement. The memorandum and the articles are public documents that set out the basic powers and operations of the company, and must be registered at Companies House. The members' agreement is a private document that sets down in further detail how the members (the Fire and Rescue Authorities) will work together to ensure the company runs smoothly and individual members' interests are adequately protected on key decisions.
- 2.3 The Government requires that the memorandum is consistent across all regions in the country. The memorandum has now been finalised and is attached at Appendix 1.
- 2.4 The articles of association can be subject to regional variation but need to be finalised before the company can be incorporated. The current draft of the articles will be available following the West Midlands RMB meeting on 1<sup>st</sup> December, or by contacting the authors of the report.
- 2.5 Given the need to further develop cost apportionment principles, the parameters of directors' and members' decision-making powers on key issues, and the process for funding the company and setting an annual budget, it is not proposed that the members' agreement be finalised at this stage. As each Fire and Rescue Authority's consent will be required to the financial and other arrangements set out in the members' agreement, a further report will be taken to Council when these proposed arrangements are finalised and have been debated by the RMB.
- 2.6 The RMB has received reports on the proposed establishment of the company, taken advice from the RMB's legal advisers in Warwickshire's Law and Governance Division and Fire and Rescue Authority members have also taken advice from their own lawyers. The Government has agreed to fund the costs of external independent legal advice from Eversheds on behalf of the West Midlands Fire and Rescue Authorities as a final check on the company documentation before it is submitted for approval to Companies House in January 2007.
- 2.7 The Chairs/portfolio holders of the Fire and Rescue Authorities in the West Midlands have agreed to recommend the following key points to their Authorities:



- The company will be called the "West Midlands Fire and Rescue Services Regional Control Centre";
- The five FRAs in the West Midlands (outlined at paragraph 2.1) shall be the members of the company;
- There shall be no other members unless all members unanimously otherwise;
- Each member is entitled to appoint one director at all times;
- The 5 initial directors will be the Chairs or portfolio holders of the FRAs;
- Initially the company will have 5 directors, but there will also be scope to appoint other directors if the members unanimously agree;
- There are no weighted voting rights: each member has one vote, each director has one vote;
- The Chair will not have a casting vote any deadlock in decision-making would be resolved through dispute resolution;
- The Chair could rotate but would initially be West Midlands FRA Chair;
- Unanimous consent of members will be required on key issues of significant value or risk to individual Fire and Rescue Authorities;
- The Memorandum allows for a Fire and Rescue Authority to exit the company on notice although it will remain liable to discharge its statutory responsibilities in respect of fire control and the Government is likely to require its continued involvement in the regional Fire Control centre in some form.
- 2.8 In Warwickshire it is therefore proposed that Cllr Richard Hobbs, as portfolio holder for Community Protection, is appointed by the County Council as a director of the company.
- 2.9 The regional Chief Fire Officers will clearly have a key role to play in advising the company and it proposed that the company would also be supported by legal, financial and human resources advisors. The company would initially receive company secretarial support from the legal advisers to the RMB although this could be reviewed when the company becomes operational.
- 2.10 At the present time the company is expected to become operational from 2009. Once the regional Fire Control centre becomes operational the composition of the Board of Directors would need to be reviewed to ensure that the Board continues to meet the region's needs.

# 3. Conclusion

- 3.1 The regionalisation of fire control functions is a national programme that is already substantially underway. The Government requires that each region establishes a company through which regional Fire Control projects can be delivered. In the West Midlands region good progress has been undertaken, by the RMB and its Programme Board, Fire Control Project Board and other working groups, to set down the processes by which the Fire Control project will operate.
- 3.2 Work is still to be undertaken to establish the financial principles underpinning the operation of the company and each Fire Authority's contribution to the costs of both the regional and the national Fire Control project. However this



- should not prevent the West Midlands Fire and Rescue Services Regional Control Centre company being incorporated and remaining dormant while further negotiations take place.
- 3.3 The Council, in its capacity as Warwickshire Fire and Rescue Authority, is requested at its meeting on 12<sup>th</sup> December 2006, to approve the participation of the County Council as a member of the company, and to approve the appointment of Cllr Richard Hobbs as a director of the company.
- 3.4 Further reports will be taken to Council in the new year when the proposals for financial apportionment and other key issues concerning the actual operation of the regional Fire Control centre have been further developed.

David Carter	William Bro	wn		
Strategic Director of Performance &	Strategic	Director	of	Community
Development	Protection			

20 November 2006



# Agenda No

# AGENDA MANAGEMENT SHEET

Name of Committee	The Cabinet				
Date of Committee	7 <sup>th</sup> December 2006				
Report Title	Connexions Service				
Summary	To approve the transfer of funds from The Connexion Service to the County Council from the 1st April 2007 and to approve a three year commissioning of the Connexions Service with effect from the 1st April 2007.				
For further information please contact:	Marion Davis Strategic Director CYP&F Tel: 01926 742388 mariondavis@warwickshire.gov.uk Hugh Disley Head of Service Division for Young People Tel: 01926 742578 hughdisley@warwickshire.gov.uk				
Would the recommended decision be contrary to the Budget and Policy Framework? [please identify relevant plan/budget provision]	No				
Background papers	<ul> <li>Connexions Moving Towards Children's Trust – a report to the DfES.</li> <li>Local Area Agreement (paper elsewhere on Cabinet agenda).</li> <li>Youth Matters – Government Green Paper</li> <li>Youth Matters: Next Steps - Government paper in response to the consultation</li> </ul>				
CONSULTATION ALREADY U	NDERTAKEN:- Details to be specified				
Other Committees					
Local Member(s)	□ Not applicable				
Other Elected Members	<ul> <li>Cllr John Whitehouse</li> <li>CYP&amp;F O&amp;S Spokespersons for information:</li> <li>Cllr Helen McCarthy</li> <li>Cllr Richard Grant</li> </ul>				



Cllr Jill Dill-Russell – "read and noted the report"

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Cabinet Member	X	Cllr Izzi Seccombe – "support the papers for consideration at Cabinet"
Other Cabinet Members consulted	X	Cllr Alan Cockburn – "Approved for consideration" Cllr John Burton – "Noted"
Chief Executive		
Legal	X	Victoria Gould – "Comments incorporated into report."
Finance	X	David Clarke – "No comments"
Other Strategic Directors		
District Councils		
Health Authority		
Police		
Other Bodies/Individuals		
FINAL DECISION	YES	S/NO
SUGGESTED NEXT STEPS:		Details to be specified
Further consideration by this Committee		
To Council		
To Cabinet		
To an O & S Committee		
To an Area Committee		
Further Consultation		



# The Cabinet – 7<sup>th</sup> December 2006

# **Connexions Service**

# Report of the Strategic Director for Children, Young People and Families

## Recommendation:

- (1) That Cabinet approves an initial 3 year commissioning of the Connexions Service to deliver independent information, advice and guidance and targeted youth support as prescribed through the "Youth Matters" Green Paper.
- (2) That Cabinet agrees to the pooling of funds from the Connexions Service to Warwickshire County Council through the Local Area Agreement Children Young People and Families Block to commence 1<sup>st</sup> April 2007.

# 1. Background

- 1.1 The Green Paper 'Youth Matters' was published in July 2005 and the Government responded to the consultation with "Youth Matters Next Steps" in March 2006. One of its recommendations was that the funding of the Connexions Service would be transferred to the local Children's Trust arrangement from April 2008.
- 1.2 The Children, Young People & Families Directorate have worked closely with Connexions towards delivering the 5 Every Child Matters outcomes through Warwickshire's Children & Young Peoples Plan.
- 1.3 The Children, Young People and Families Directorate's Division for Young People has included the Connexions Service in its strategic planning from its inception so that the 'Warwickshire Youth Offer' aligns itself with the Green Paper 'Youth Matters'. The commitment of the Division for Young People is to offer all young people in Warwickshire access for "somewhere to go, something to do and someone to listen".
- 1,4 The Department for Education and Skills (DfES) has produced an Action Note (3<sup>rd</sup> November 2006) regarding the changed funding arrangements in respect of Connexions services. This is attached as **Appendix A**.



# 2. Independent Advice, Information and Guidance

- 2.1 The Warwickshire Youth Offer includes delivering independent advice, information and guidance for 13-21 year olds as directed through the Government's 'Youth Matters' Green Paper across the county of Warwickshire for all young people; the 'someone to listen'.
- 2.2 In order to have a coordinated approach that is built on firm foundations then the Connexions Service is the only service that can offer a county-wide resource with a sound history not only of the face to face work with young people but also in creating an excellent tracking database system. It currently delivers comprehensive information, advice and guidance and targeted youth support.
- 2.3 The Connexions brand name is appreciated and well known by young people, their families, schools and other agencies working with young people.
- 2.4 The Connexions Service is the only recognised service across Warwickshire that can provide this level of support for young people. It has a trained and experienced workforce of Personal Advisors, works well with partner agencies including the voluntary sector and has a strong commitment to the active engagement of young people.
- 2.5 Connexions Coventry & Warwickshire (operating through the Coventry, Solihull & Warwickshire Partnership) is one of the highest performing Connexions Services in the Country, and, there is no real competition to offer this service to the County.

# 3. Warwickshire's Local Area Agreement (LAA).

- 3.1 The County Council has submitted a draft LAA and is in the process of negotiating the agreement with Government Office. The Children & Young People's block of the LAA has a mandatory target regarding the reduction of the percentage and young people at 16 who are 'not in employment, education or training' (NEETs) and Connexions is the lead partner for this target. They also have a significant role to play in many of the other targets.
- 3.2 Connexions has been a strong member of the Children & Young People's Strategic Partnership since its inception and has given a commitment to the Executive Board of the partnership regarding its contribution to the achievement of the targets within the LAA. It has also confirmed in writing its support for the pooling of budgets to underpin this commitment from 1<sup>st</sup> April 2007.



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# 4. Commissioning the Connexions Service

- 4.1 As outlined in the Connexions Action Note the funding and responsibility for Connexions service will transfer to Local Authorities from April 2008 but the pooling of funding within the LAA takes effect from April 2007. In order to move to the new arrangements in as seamless a way as possible, it is recommended that the Council commissions Coventry & Warwickshire Connexions to provide the Connexions service to Warwickshire's young people from 1<sup>st</sup> April 2007.
- 4.2 To provide continuity of the service and stability of commissioning arrangements a contract for a period of 3 years is recommended. The contract would be let in accordance with the Council's usual procedures for the commissioning of services and the allocation of grant funding.
- 4.3 The current value of the service is £4.1million per annum and it is believed that the budget for 2007/2008 will remain the same. No figures have yet been published for 2008/2009 onwards.

#### 5. Recommendations

- 5.1 Cabinet approves an initial 3 year commissioning of the Connexions Service to deliver independent information, advice and guidance and targeted youth support as prescribed through the "Youth Matters" Green Paper.
- 5.2 Cabinet agrees to the pooling of funds from the Connexions Service to Warwickshire County Council through the LAA Children Young People and Families Block to commence 1<sup>st</sup> April 2007.

MARION DAVIS
Strategic Director for Children,
Young People and Families

Saltisford Office Park Ansell Way Warwick

December 2006



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# **Action Note**

Ref No: CX 215

Date: 3 November 2006

# **Connexions Business Planning 2007-08**

#### For the attention of:

**Connexions Partnerships** 

Local Authorities responsible for delivery of services funded under a direct financial memorandum

**Government Offices** 

Local Authorities where Connexions funding is pooled into a Local Area Agreement (LAA).

#### Action to be taken and deadline

Connexions Partnerships, Local Authorities delivering Connexions services under a financial memorandum from 1 April 2007 and GOs, to agree a process for producing business plans for 2007/08 based on the guidance in this document (plans to be agreed and signed off before 31 March 2007).

Local Authorities where Connexions funding is pooled into a Local Area Agreement (LAA) and GOs to note.

### **Background**

Connexions business planning for 2007-8 takes place in the context of the Government's commitment to transfer funding and responsibility for providing Information Advice and Guidance (IAG) and Targeted Youth Support (TYS) services to all Local Authorities from April 2008 and implementing an Integrated Youth Support Service in all Local Authority areas.

Annex 1 to this Action Note sets out the arrangements for production of Connexions Business Plans for 2007-08. As well as Connexions Partnerships and those Local Authorities who will deliver Connexions services under the Financial Memorandum, this provides important contextual information for Local Authorities who will receive Connexions grant funding pooled into local area agreements (LAAs) from April 2007.



In addition a number of other items exist or are planned that should be taken into account during planning. These include:

- The updated NEET delivery strategy due December 2006;
- An announcement setting out expectations and future steps on Integrated Youth Support by the end of November to provide context for:
  - Draft standards for Information Advice and Guidance services.
     Publication of the draft standards for consultation is planned by end of November 2006;
  - Targeted Youth Support Prospectus. Publication is expected by December 2006:
- A decision on the use of the Connexions brand notification of this is expected by end November 2006.

#### Clearance

Clive Senior (Government Office for London) and Tony McGee (Government Office for the North West) have commented on the Business Planning Guidance. Final clearance has been provided by Mohammad Haroon (Deputy Director DfES, Supporting Children and Young People Group)

#### Contact

Dave Rawding Connexions Transition Team, SCYPG Tel: 0114 259 4365

#### **Feedback**

We would appreciate your feedback and comments on the usefulness of this note. Comments should be sent via email to <a href="connexions.actionnotes@dfes.gsi.gov.uk">connexions.actionnotes@dfes.gsi.gov.uk</a> Please include the reference number and title of the note in the subject box of your email. Thank you.



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# Business planning and delivery of services funded through the Connexions grant in 2007- 08

#### Introduction

- 1. This document sets out the arrangements for planning and delivering services funded through the Connexions grant in 2007-08. The document is in two parts:
  - Part A: is aimed at managers in Local Authorities and Connexions
     Partnerships responsible for planning and delivering the local Connexions
     service under a Financial Memorandum;
  - **Part B:** is aimed at Local Authority managers with responsibility for Connexions grant funding to be pooled into local area agreements (LAAs).

# **Background**

- 2. For 2006-7 the Department established that services funded through the Connexions grant were to be delivered through one of two mechanisms:
  - by Local Authorities through LAAs; or
  - by Connexions Partnerships or Local Authorities delivering Connexions services under the Financial Memorandum which set out the conditions under which the grant is paid.
- 3. This reflected the need to facilitate a smooth transition of the funding and the responsibility for securing delivery of services to Local Authorities through children's trust arrangements by April 2008. In some areas, where funding has been pooled into LAAs, the transition has largely been put into effect. In others, planning is well underway, whilst in others planning is at an early stage.

#### Priorities for 2007-08

- 4. As in 2006-07, the Department's priorities for 2007-08 business plans are to demonstrate that robust arrangements are in place to secure:
  - a continued focus on delivering the NEET and other PSA targets;
  - maintenance of the scope and quality of front line services to young people so that they experience continuity and consistency of service delivery;
  - a well-planned and smooth transition to Local Authority responsibility as soon as possible but no later than April 2008; and
  - the continued delivery of statutory duties.
- 5. However, for 2007-08, the need to progress the transition is now all the more urgent. Funding and accountability for services funded by the Connexions grant is to transfer to local authorities no later than April 2008 and the Department needs to be assured that there are agreements and effective planning in place to maintain

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consistent delivery of services to young people. School based services need to be planned around the academic year i.e. if operative from April 2008, these services actually need to commence from September 2007. Planning for this therefore needs to happen well before that date, taking account of legal lead in times for commissioning/procurement.

# **Funding**

- 6. The 2007-08 Connexions Partnership grant allocations will be announced in December 2006. We are happy for any dividing of funds between Local Authorities to be agreed locally but we will help with this if required.
- 7. We are working now on developing a funding mechanism to be used from April 2008 when the funding passes to Local Authorities. This will include developing the funding formula to make it more appropriate for Local Authority level allocations. As part of this, we will be seeking the views of Partnerships and Local Authorities, and we will be liaising with the NACP and LGA to agree the best way of doing this. We aim to announce notional 2008-09 Local Authority allocations by May 2007 and actual allocations by December 2007.

# Involvement of young people

8. There is a risk that activities relating to the involvement of young people will receive less emphasis in the future governance, design, management and delivery of services. GOs are asked to be alert to this possibility and to challenge as necessary the plans that come forward and ensure maintenance of the excellent progress made in involving young people in such arrangements.

# Planning and delivery arrangements for 2007-08

# Part A – For Local Authorities and Connexions Partnerships delivering Connexions services

- 9. Where Connexions Partnerships retain the funding for the whole of their sub-region or one or more Local Authority areas, they will be expected to produce a strategic plan covering that part of the sub-region for which they retain the funding and a delivery plan for each Local Authority area. Local Authorities delivering Connexions services will be expected to produce delivery plans for their areas.
- 10. Under both kinds of delivery arrangements, delivery plans should show how they will:
  - deliver the NEET target in conjunction with partners including the Local Learning and Skills Council (LLSC) and other Local Authority services;
  - contribute to other PSAs:
  - deliver the Specification for services funded through the Connexions Grant 2006-2008 (Connexions Action Note 211).

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- 11. It is particularly important that these plans demonstrate that there are robust arrangements between Local Authorities for cross-border tracking and other inter-Local Authority/Connexions functions which may be jointly commissioned. Additional guidance on the targets for 2007-08 is set out in Appendix A.
- 12. A key task for GOs is to satisfy themselves that the strategic and local delivery plans cover the requirements referred to above.

#### **Transition Plans**

- 13. A joint planning process between Local Authorities and Connexions Partnerships is now critical to achieving a successful transition. GOs have been monitoring the degree to which this is happening. Where there is a blockage to this process, whether from the Local Authority or the Connexions Partnership side, the GO will be expected to intervene early to alleviate the problem alerting the DfES Connexions Transition team at an early stage.
- 14. The department's expectation is that no local delivery and/or sub-regional delivery plans for 2007-08 are to be signed off without being accompanied by a transition plan for each Local Authority area. These must be jointly developed and agreed between the Local Authority and the Connexions Partnership and agreed by March 2007. Guidance on the production of transition plans is set out in Appendix B.
- 15. Due to the urgency the DfES places on effectively moving ahead with transition and concerns around areas where movement appears limited, GOs should not sign off business plans unless there is a clear transition plan with definite milestones which has been shared with staff.

# Part B – For Local Authorities with responsibility for Connexions grant funding to be pooled into Local Area Agreements (LAAs)

- 16. Where Connexions Partnerships have agreed to pool their Connexions grant funding either in the whole of their sub-region or in one or more areas into LAAs, this is a stepping stone to children's trust arrangements and the full devolvement of funding to local authorities. It will be important, therefore, not to constrain the flexibilities inherent in LAA arrangements by rigidly applying planning requirements.
- 17. The Local Area Agreements Guidance states that Connexions can:
- "... be included subject to Connexions partnerships' joint agreement to include their funds and the involvement of Connexions Business Managers in the discussion process so that Connexions plans are properly reflected in LAAs...."

  What this means in practice, in individual areas, is for agreement between the Connexions Partnership, Local Authority and GO as part of the LAA negotiations. It will nonetheless be important that the agreement includes robust arrangements for the delivery of the specific elements which are linked to the inclusion of the Connexions grant:
  - the NEET PSA target;



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- meeting the statutory provisions; and
- a tracking and information returns system that meets the requirements of the Client Caseload Information System Specification (CCIS).

18. The Specification for services funded through the Connexions grant 2006-2008 provides more detail for Local Authorities on these items as well as information on the essential characteristics of those services funded through the Connexions grant.



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# AGENDA MANAGEMENT SHEET

Name of Committee	The Cabinet							
Date of Committee	7 <sup>th</sup> December 2006							
Report Title	Area Community Education Councils  – Funding arrangements							
Summary	This report seeks Cabinet aparrangements for allocation report relates only to the fun with 0-19 year olds. The 19 of a separate report.	of ACEC funding. The ds used to support work						
For further information please contact:	Elizabeth Featherstone Head of Service – Family and Community Tel: 01926 742589 elizabethfeatherstone@warwickshir e.gov.uk	Hugh Disley Head of Service – Services to Young People Tel: 01926 742578 hughdisley@warwickshire.gov.uk						
Would the recommended decision be contrary to the Budget and Policy Framework? [please identify relevant plan/budget provision]	No							
Background papers	<ul> <li>Voluntary and Community</li> <li>Strategic Review of Service</li> <li>Cabinet reports 24.2.05, 2</li> <li>13.7.06</li> <li>Area Committees – May 2</li> </ul>	ces for Young People, 21.7.05, 17.11.05 and						
CONSULTATION ALREADY	UNDERTAKEN:- Detai	ls to be specified						
Other Committees								
Local Member(s)	☐ Not applicable							
Other Elected Members	CYP&F O&S Spokesper     Cllr Helen McCarthy –     recommendations and no	"Support the						

Cllr Richard Grant Cllr Jill Dill-Russell



Cabinet Member	X	Cllr Colin Hayfield
Other Cabinet Members consulted	X	Cllr Izzi Seccombe - "Approve for consideration by Cabinet." Cllr Alan Cockburn
Chief Executive		
Legal	X	Greta Needham – "Comments incorporated into report."
Finance	X	David Clarke – "Comments incorporated into report."
Other Strategic Directors		
District Councils		
Health Authority		
Police		
Other Bodies/Individuals		
FINAL DECISION	YES	S
SUGGESTED NEXT STEPS:		Details to be specified
Further consideration by this Committee		
To Council		
To Cabinet		
To an O & S Committee		
To an Area Committee		
Further Consultation		



# The Cabinet – 7<sup>th</sup> December 2006

# Area Community Education Councils – Funding arrangements

# Report of the Strategic Director for Children, Young People and Families

#### Recommendation:

That Cabinet agrees the process outlined in Paragraph 3.2 of this report to allocate and monitor ACEC funds.

### 1. Introduction and context

- 1.1 Area Community Education Councils (ACECs) were formed in 1992 against a background of the Authority being an enabler of services. All funding for the Youth Service (other than that required to keep premises open, e.g. rates) and Warwickshire Council for Voluntary Youth Services [WCVYS]) was devolved to ACECs. Towards the end of the 1990s, the Authority began to put additional resources into the Youth Service (including WCVYS) and changed its role to a provider and enabler. This also coincided with a government move towards lifelong learning and an increase of resources through the Standards Fund.
- 1.2 Members' priority was for Youth Service capacity and full time staff to grow. At the same time, there was an increase in the resources available to the voluntary sector through Area Committees and lottery funding. ACECs have since then been funding the priority bids of the Youth Service to support direct delivery voluntary organisations to deliver youth services, as well as services for young people over 19 and community use of schools.
- 1.3 The establishment of a new Directorate for Children, Young People and Families (CYPF) in April 2006 means that a number of services are reorganising. As a result of the Strategic Review of Services for Young People, the Adult Learning Service and Youth Service, which were part of the Community Education Service, have been operating as discrete services since March 2005. From April 2006, Adult Learning transferred to the Adult, Health and Community Directorate and the Youth Service (including WCVYS) is now part of the CYPF Directorate.



- 1.4 The Implementation Plan for the Strategic Review of Services for Young People identified the need to keep ACECs until March 2006 as a transitional arrangement.
- 1.5 Cabinet decided that this issue should be taken forward through the governance paper on the Children and Young People's Strategic Partnership Board. The governance paper covers a range of issues, relating to the new CYPF Directorate with its focus on integrated services to children and young people, and the major transformation of services this will require. At its meeting on 12<sup>th</sup> May, the Strategic Partnership Board confirmed its own governance arrangements with the formation of an Executive Board and wider Forum. The Forum embraces representatives from the Voluntary Sector Forum.
- 1.6 On 13<sup>th</sup> July Cabinet resolved that a further report be brought back by the Strategic Director of Performance & Development and the Strategic Director for Children, Young People and Families in the Autumn of 2006, including proposals on funds for the over 19 age group and for the centrally-held commissioning fund. This paper, together with **Appendix A**, outlines proposals on the commissioning fund only.

# 2. Funds to commission the voluntary sector under 19s

2.1 Following consultation with Area Committees in May 2006, transitional arrangements are in place for 2006/07 so that no group will suddenly find itself without an income. Area Committees will receive detailed reports at their November meetings in the usual manner on which groups have received support.

## 2.2 Future Issues for commissioning the voluntary youth sector

- 2.2.1 £82,108 has been removed from the ACEC budget as part of the CYPF Directorate's targeting strategy for meeting County Council Efficiency savings that are requested each year. This represents about 25% of the total ACEC.budget. Without this budget reduction there would have been redundancies in front-line staff.
- 2.2.2 The Government has ceased the Transforming Development Fund that was controlled by the Youth Service. We are now working with the Youth Opportunity Fund, which is directly in the hands of young people. It could be argued that it has become the young people's version of the former Area Community Education Council.
- 2.2.3 This Youth Opportunity Fund is short term with a commitment of only two years of funding. This makes it very difficult to recruit staff other than on temporary/session contracts, which then impacts on the Service's ability to have a stable workforce that can develop its work across the County.
- 2.2.4 In the past ACECs' funding has been allocated across the County on the basis of population, free school meals, rural indicators, percentage of BME populations and unemployment. The new process will enable a review of this



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approach and consider what gaps there are against a clearly established needs analysis. The funds need to be allocated to meet clearly determined outcomes, which stem from the Every Child Matters Agenda. There will be some commonality across the Districts and Boroughs and also some that are specific, such as rural issues.

# 3. Proposals for continuing with the funding stream for 2007/08

- 3.1 We need to maximise the ability of the voluntary sector to draw in funds from other grant-making bodies and this is achieved by County Council support being targeted at the infrastructure of voluntary organisations. There is little support from grant bodies for the infrastructure of a voluntary organisation. A well supported infrastructure enables organisations to have confidence in applying to other grant-making bodies for specific, often short-term projects. This approach creates the security of sustaining employment in voluntary organisations whilst also drawing in other funds that will add value to our work with children, young people and families.
- 3.2 It is recommended that officers from the Services to Young People Division work with a small a group of elected Members consisting of representation from each party and representatives of the Youth Parliament, acting as a Task and Finish Group:
  - To prepare draft proposals for consideration by Cabinet for a strategic approach to the allocation of the central commissioning pot against the recognised needs analysis; and
  - To meet up to three times a year to monitor the allocations to ensure they meet the gaps and identified need.
- 3.3 This would facilitate the implementation of:
  - Service level agreements with voluntary organisations as part of the Youth Offer; and.
  - Enhance the role of WCVYS and support its well established grant programme.

MARION DAVIS
Strategic Director for Children,
Young People and Families
Saltisford Office Park
Ansell Way
Warwick

28<sup>th</sup> November 2006



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# AGENDA MANAGEMENT SHEET

Name of Committee	Ca	binet
Date of Committee	7 <sup>th</sup> December 2006	
Report Title Summary	Restructure of Stratford on Avon Local Strategic Partnership A report asking Cabinet to confirm its views on the proposals to re-structure the Local Strategic Partnership in light of the overall direction that the Local Area Agreement Governance Task and Finish Group is taking on Local Area Agreement matters.	
For further information please contact:	Sarah Duxbury Corporate Legal Services Manager Tel: 01926 412090 sarahduxbury@warwickshire.gov.uk	
Would the recommended decision be contrary to the Budget and Policy Framework?	No	
Background papers Let		ter from Stratford District Partnership
		port to Stratford on Avon Area Committee ached)
CONSULTATION ALREADY UNDERTAKEN:- Details to be specified		
Other Committees	X	Stratford on Avon Area Committee – 22 November 2006
Local Member(s)		
Other Elected Members	X	Cllr Booth, Cllr Hicks, Cllr Atkinson – for information
Cabinet Member	X	Cllr Peter Fowler
Chief Executive		
Legal	X	David Carter
Finance		
Other Chief Officers		
District Councils	П	



Police		
Other Bodies/Individuals	X	Stratford District Partnership
FINAL DECISION YES/NO		
SUGGESTED NEXT STEPS:		Details to be specified
Further consideration by this Committee		
To Council		
To Cabinet		
To an O & S Committee		
To an Area Committee		
Further Consultation		

### Agenda No

### Stratford On Avon Area Committee - 22 November 2006.

# Restructure of Stratford on Avon Local Strategic Partnership

# Report of the Strategic Director Performance & Development

### Recommendation

That the Area Committee considers the proposal to revise representation on the Stratford District Local Strategic Partnership Core Group as set out in this report and forwards its views to Cabinet

### 1. Background

- 1.1 The Stratford on Avon Local Strategic Partnership has been in existence for a number of years. With the advent of the Local Area Agreement and other changes since the Partnership was first established now is an appropriate time to consider the structure of the Partnership to ensure that it is able to address local priorities, drive forward the District Community Plan and support the local delivery of the Warwickshire LAA.
- The Partnership currently has a Core Group that is made up of representatives from what is termed resource holders for example Warwickshire County Council, Stratford on Avon District Council, Police, Council for Voluntary Service and Primary Care trust plus a representative from each of the 14 Key Groups. The 14 groups address different local issues and included for example Transport, Housing, Economy, Community Workers, Voluntary Sector etc.
- 1.3 The Partnership has already agreed to focus the work of the existing Key Groups in line with the themes contained within the Local Area Agreement. This has the effect of reducing the number of groups from 14 down to 6 Safer Communities, Stronger Communities, Health and Older People, Economic Development and Enterprise, Children and Young People, Environment & Sustainability. The additional benefit is that there are strong and very clear links to the LAA.
- 1.4 At its last meeting the Partnership agreed to consult with partners on a draft revised structure for the Core Group. The County Council has now received a letter from the Stratford District Partnership formally requesting the County

Council's view on the proposals. The Core Group is currently made up as follows:

- 3 representatives from Warwickshire County Council
- 3 representatives from Stratford on Avon District Council
- 1 representative from Warwickshire Police
- 1 representative from Warwickshire Primary Care Trust
- 1 representative from Stratford Council for Voluntary Services
- 14 representatives from the Partnership Key Groups (i.e. one from each group)
- 2 independent representatives acting as Chair and Vice Chair
- 25 representatives in total
- 1.5 It is proposed that the revised Core Group would in future include:

One representative from each of the following resource holding agencies:

- Warwickshire County Council
- Stratford on Avon District Council
- Warwickshire Association of Local Councils
- Warwickshire Police
- Warwickshire Primary Care Trust
- Coventry and Warwickshire Learning and Skills Council
- Stratford Council for Voluntary Services

One representative from each of the following theme groups:

- Children and Young People
- Safer Communities
- Stronger Communities
- Healthier Communities and Older People
- Economic Development and Enterprise
- Environment and Sustainability

Two independent representatives acting as Chair and Vice Chair

### **Total representatives = 15**

- 1.6 The County Council is currently represented on the Core Group by Cllrs Perry and Booth with one vacancy. Under the proposals for the new Core Group there would only be one councillor representing the County Council. It is intended that the representatives of the resource holding agencies would be supported by a senior manager attending in an observer capacity.
- 1.7 The views of the Area Committee are sought on this proposal. In considering this matter, Members of the Area Committee should be aware that the LAA Governance Task and Finish Group (which includes representatives from the LAA partner agencies) is looking at the overarching governance arrangements for the LAA. The model currently being taken forward would involve 5 district based Local Strategic Partnerships with district level themed partnerships (Key Groups) which reflect the LAA themed blocks.

- 1.8 The Task and Finish Group has also indicated its preference for the governance arrangements to be based on the following guiding principles;
  - Smaller and slimmer partnership boards larger boards tend to be unwieldy to manage and can frustrate partnership progress
  - That those partner agencies who have elected members sitting on the Partnership Board should be able to nominate an officer to attend the meetings in a supporting role
  - Representatives should be of sufficiently senior standing so as to be able to make decisions on behalf of their nominating body
  - That there should be a rationalisation of existing partnerships, subgroups, themed groups etc so as to refocus partnership working around the LAA outcomes agreed by all the partners
- 1.9 The views of Stratford on Avon Area Committee on the proposals to revise the structure for the Core Group will be reported to Cabinet as part of the consideration being given to the wider LAA governance proposals.
- 1.10 Members should also be aware that the same request is being made of Stratford on Avon District Council who would under the proposal also have their representation on the Core Group reduced to one representative.

DAVID CARTER
Strategic Director
Performance & Development

Shire Hall Warwick

17 November 2006

### Agenda No

### AGENDA MANAGEMENT SHEET

Name or Committee	Cabinet
Date of Committee	7th December 2006
Report Title	Migrant Workers
Summary	This report provides an overview of the available information on the recent influx of migrant workers to the UK.
For further information please contact	Paul Seamer Research Officer Tel. 01926 418066 paulseamer@Warwickshire.gov.uk
Would the recommended decision be contrary to the Budget and Policy Framework?	<del>Yes</del> /No
Background Papers	None
CONSULTATION ALREADY	UNDERTAKEN:- Details to be specified
Other Committees	
Local Member(s) (With brief comments, if appropriate)	
Other Elected Members	Councillor M Jones ) Councillor P Barnes ) for information Councillor P Morris-Jones )
Cabinet Member (Reports to The Cabinet, to be cleared with appropriate Cabinet Member)	X Councillor C Saint – I welcome this assessment. Council policies should dovetail with those of partners.
Chief Executive	
Legal	X I Marriott – agreed.
Finance	
Other Chief Officers	



District Councils	
Health Authority	
Police	
Other Bodies/Individuals	
FINAL DECISION	YES/NO (If 'No' complete Suggested Next Steps)
SUGGESTED NEXT STEPS :	Details to be specified
Further consideration by this Committee	
To Council	
To Cabinet	
To an O & S Committee	
To an Area Committee	
Further Consultation	



### Cabinet – 7th December 2006

### **Migrant Workers**

### Report of the Strategic Director for Environment and Economy

### Recommendations

That Cabinet:-

- Notes the baseline information for migrant workers.
- 2. Considers the impact on public services.

### 1. Background

- 1.1 Levels of international migration have increased over recent years, both for the UK and many other countries. In the UK, migration both into the country and out of the country have increased. This pattern is reflected in many countries, including most of those in the European Union (EU).
- 1.2 Large-scale migration is not a new phenomenon to the UK. Over the centuries Britain has experienced waves of immigration from around the world. Economic migration on a mass scale was first experienced from the late 1940s onwards with the arrival of people from the then-colonies of the Caribbean and later from the Indian sub-continent.
- 1.3 The opening up of the UK labour market to citizens of the new member states of the EU in May 2004 initiated an influx of migrant workers that, in number terms, is the biggest ever single wave of migration in British history<sup>1</sup>. The numbers involved far outweighed initial government estimates made in the run up to enlargement and have prompted publicity from a number of angles.
- 1.4 Discussion on the impact of migrant workers in Warwickshire took place during Question Time at Council on 18th July 2006 and again at Council on 31st October 2006. A report to Cabinet was promised, and the matter would be a regular item on the Council's agenda. This report provides baseline information and considers the impact on public services including schools.

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<sup>&</sup>lt;sup>1</sup> The arrival of the Protestant Huguenots from France in the late 17<sup>th</sup> Century may have been bigger as a share of population.

### 2. UK Migration Trends

- 2.1 There is no official register of the population in the UK and hence no direct measure of migration. In some European countries an administrative register facilitates the measurement of migration. Estimates of international migration in the UK are therefore primarily based on the results of interviews conducted with samples of people at points of entry/exit to the UK.
- 2.2 Migrants are defined as individuals who change their country of usual residence for a period of at least a year, so that the country of destination becomes the country of usual residence. This definition of migrant, used to produce official population estimates, does not include visitors or short-term international migrants, some of whom are migrant workers.
- 2.3 The UN defines a migrant worker as: "A person who is to be engaged, is engaged or has been engaged in a remunerated activity in a State of which he or she is not a national." A migrant worker who stays in the UK for less than 12 months will not be defined as an international migrant and therefore will not be counted in UK population estimates.
- 2.4 The UK has experienced increasing levels of both inward and outward international migration. Migration into the country increased from 314,000 in 1994 to 582,000 in 2004, with most of the increase to inflows after 1997. Outmigration increased from 238,000 in 1994 to 360,000 in 2004.
- 2.5 The net in-flow of 223,000 in 2004 is 72,000 higher than in 2003 and is the highest net in-migration since the present method of estimation began in 1991.
- 2.6 The estimate of net migration for 2004 is set within the context of accession to the European Union (EU) for ten countries Cyprus, the Czech Republic, Estonia, Hungary, Latvia, Lithuania, Malta, Poland, Slovakia and Slovenia occurring part way through 2004 on 1 May.
- 2.7 In 2004 an estimated 74,000 more EU-25 citizens migrated to the UK than left. Of this net inflow, an estimated 48,000 were citizens of the 10 countries that joined the EU in 2004.

### 3. EU Enlargement

- 3.1 In May 2004 ten new member states joined the EU Cyprus, the Czech Republic, Estonia, Hungary, Latvia, Lithuania, Malta, Poland, Slovakia and Slovenia. From that date, nationals of Malta and Cyprus have had full free movement rights and rights to work, throughout the European Union.
- 3.2 Free movement of persons is one of the most fundamental freedoms guaranteed by European Community (EC) law. But, prior to enlargement, existing EU member states had the right to regulate access to their labour markets by nationals of the other eight countries the "Accession 8" or "A8" during a three-phase transitional period that will irrevocably end in 2011.



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- 3.3 The UK was the only large European country not to apply restrictions on access to its labour market by A8 nationals, although it does require migrants to register as part of the Workers Registration Scheme<sup>2</sup> and has limited their access to benefits. Sweden and Ireland were the other countries not to apply restrictions. All other EU countries maintained a work permit regime, sometimes combined with quotas.
- 3.4 The first phase of these transitional arrangements ended on 1st May 2006. Spain, Finland and Greece – all countries that had imposed restrictions on the access rights of A8 nationals to their labour markets during the first phase have now lifted these restrictions. France will lift some of its restrictions gradually, but in other EU-15 states, notably Germany and Austria restrictions will remain in place.
- 3.5 Prior to enlargement the UK government published a prediction of the likely migration that has proved wildly wrong. The study suggested that the net inflow of workers (taking into account those that return) would be only 13,000 a year up until the end of the decade. However, this figure was based on limited data and assumed that other EU states would also open their borders to workers from A8 states.
- 3.6 In total, 447,000 A8 nationals have applied to the government's Workers Registration Scheme between 1st May 2004 and 31st June 2006, of whom 427,000 were issued with Worker Registration certificates and cards. The highest proportion of successful applicants were Polish (62%), followed by Lithuanian (12%) and Slovak (10%).
- 3.7 European law prevents self-employed people, like builders and plumbers, from being forced to register. Tony McNulty, during his time as Immigration Minister, said estimates that included self-employed people would put the total number of immigrants from the A8 states at around 600,000.
- 3.8 The reported number of applicants to the Worker Registration Scheme (WRS) does not represent a measurement of net migration to the UK (inflows minus outflows). It is a gross figure for the number of workers applying to the WRS. The WRS is likely to overstate the true increase in the stock of A8 migrants as it does not take into account A8 migrants who work in the UK for only a short time, returning to their country of origin relatively guickly. There are no requirements to de-register from the WRS so no usable administrative data on outflows to construct an estimate of net A8 migration.
- 3.9 Numbers registering on the WRS will also include some A8 nationals who were resident in the UK prior to 1st May 2004 and have since entered employment and decided to register. Another issue is the level of non-registration amongst migrants from the A8 countries. A survey of 500 Polish migrant workers carried out for BBC2's Newsnight programme found only 64% had signed the WRS. Non-registration rates were higher for workers living in London than for those living elsewhere in the country.



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<sup>&</sup>lt;sup>2</sup> Under the WRS scheme A8 nationals are obliged to register on the Home Office administered Worker Registration Scheme (WRS) if they are employed in the UK for a month or more.

### 4. The Local Picture

- 4.1 The primary source of estimating international migration to and from the UK is the International Passenger Survey (IPS). The IPS is unable to provide reliable estimates of migration at the local level.
- 4.2 The lack of information available to local authorities on migration levels and specifically the recent influx of migrant workers has been highlighted by the Central and Local Government Partnership (CLIP), which has asked the Office for National Statistics (ONS) to identify potential data sources that could assist local government planning.
- 4.3 In response to CLIP's request ONS have made available, local authority level, data on National Insurance Numbers (NINos) allocated to overseas nationals.
- 4.4 National Insurance Numbers (NINos) are required for employment/selfemployment purposes or to claim benefits and tax credits. The Department for Work and Pensions (DWP) has responsibility for allocating NINos to overseas nationals.
- 4.5 The data cover people allocated a NINo for all types of work including students working part-time, plus those arriving with the intention not to work, but then applying for a NINo to work at a later date and whatever the length of stay in the UK. It also covers overseas nationals allocated a NINo to claim benefits or tax credits.
- 4.6 The NINO data do not show when overseas nationals subsequently depart the UK, nor show length of stay in the UK. The figures therefore give a measure of inflow of overseas nationals registering for a NINo, but do not measure outflow or overall stock of overseas nationals in the UK.
- 4.7 The number of overseas nationals registering for a NINo in Warwickshire has risen significantly since enlargement.
- 4.8 In 2004/05, the first year post-enlargement, an extra 1,000 overseas nationals registered for an NINo in Warwickshire compared to the previous year. In 2005/06 the number registering increased to 3,910, 51% higher than in 2004/05 and nearly 2.5 times the pre-enlargement level.



Figure 1: National Insurance number allocations to overseas nationals, 2002/03-2005/06

	2002/03	2003/04	2004/05	2005/06
UK	349,200	370,700	439,700	662,400
West Midlands	23,400	23,200	28,100	41,700
Warwickshire Of which:	1,510	1,590	2,590	3,910
North Warwickshire	50	40	130	190
Nuneaton & Bedworth	220	250	280	530
Rugby	320	390	650	1,010
Stratford-on-Avon	310	330	740	1,110
Warwick	610	580	790	1,070

Source: Department for Work & Pensions.

- 4.9 The numbers involved, both absolute and as a proportion of the resident population, have been greatest in Rugby, Stratford-upon-Avon and Warwick.
- 4.10 NINo allocations are reported on the resident address supplied at the time of application. Some of those registering for a NINo may have been resident in Warwickshire prior to May 2004 and some of those allocated a NINo will have left Warwickshire or returned to their country of origin.
- 4.11 The totals shown in Figure 1 include all overseas nationals allocated a NINo, not just those from the new Accession states.
- 4.12 Allocations to A8 nationals in 2005/06 accounted for 54% of total NINo registrations, up from 34% in 2004/05 and 2% pre-enlargement. The increase in NINos allocated to A8 nationals accounts for a large proportion of the overall increase in NINos allocated to overseas nationals in Warwickshire during the last two years.



Figure 2: National Insurance number allocations to overseas nationals, Warwickshire, 2002/03-2005/06

	2002/03	2003/04	2004/05	2005/06
Total	1,510	1,590	2,590	3,910
A8 nationals				
Czech Republic	0	0	90	130
Estonia	0	0	0	10
Hungary	0	0	30	60
Latvia	0	0	50	50
Lithuania	0	0	40	50
Poland	20	30	570	1,680
Slovakia	0	0	90	140
Slovenia	0	0	0	0
Total A8	20	30	870	2,120
A8 as % of total	1%	2%	34%	54%
Non-A8 nationals				
Australia	80	70	100	100
France	70	50	90	100
India	190	240	230	280
Portugal	150	180	180	140
South Africa	200	170	220	230
Others	800	850	900	940
Total non-A8	1,490	1,560	1,720	1,790

Source: Department for Work & Pensions.

- 4.13 As is the case for the rest of the UK by far the greatest numbers have come from Poland. Over the last two years 2,250 Poles have registered for a NINo in Warwickshire, accounting for 75% of all NINos allocated to A8 nationals.
- 4.14 NINos allocated to nationals of non-A8 accession states have also been increasing, up from 1,490 in 2002/03 to 1,790 in 2005/06.

### 5. Migrant Workers and the Economy

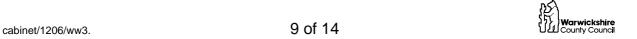
- 5.1 The contribution of migrant workers from the new accession states to the UK economy appears to have been broadly positive. Earlier this year a report by the Ernst and Young Item Club, which uses the Treasury's own forecasting model for its calculations, reported that the influx of migrant workers has helped to keep inflation under control, boost output and raise tax revenue.
- 5.2 Employers' groups have been largely positive about the influx of migrant labour reporting that migrant workers have helped them to fill labour gaps and skills shortages, and praising the work ethic of A8 workers. The CBI, the largest employers' group, has called immigration into the UK from the new EU member states, "a success story benefiting the economy, businesses and the people who have come," and said that: "Workers from Eastern Europe have enabled



- employers to address key skill shortages, particularly in the construction and distribution industries."
- 5.3 A survey of local employers, commissioned earlier this year, by Warwickshire County Council, Coventry City Council and the Learning and Skills Council, Coventry and Warwickshire, found that among 739 Coventry and Warwickshire employers that had recruited staff in the past 12 months, 97 (13%) had employed at least one European migrant worker.
- 5.4 More recently, the CBI have called for the government to exercise caution before deciding how and when to welcome migrants from Romania and Bulgaria. In contrast, leaders of the UK's biggest businesses have put their names to a statement issued by the Business for New Europe Group (BNEG) calling for the UK to continue with its open-door policy when Bulgaria and Romania join the EU at the beginning of next year.

### 6. Migrant Workers and the Labour Market

- 6.1 The labour market effects of increased migration are hard to identify with any degree of certainty, but some concern has been reported that opening the UK labour market to A8 migrants has led to an increase in unemployment.
- 6.2 At the time of accession the UK had one of the most strongly performing labour markets in the EU. Since accession, the UK labour market has continued to perform strongly, total employment is at a record high and the employment rate also remains close to its historic high.
- 6.3 However, there has been a rise in claimant unemployment of 130,000 between January 2005 and August 2006. It has been suggested that A8 migrants, predominantly working in low-skilled areas, could be increasing the competition for entry-level jobs, reducing the probability that unemployed people move into work.
- 6.4 The claimant count in Warwickshire has been increasing at a faster rate than the national average. Since January 2005 the Warwickshire claimant count has risen by more than 1,400 people (+30%).
- 6.5 A comprehensive study carried out on behalf of the DWP concluded that there is no discernible statistical evidence which supports the view that the inflow of A8 migrants is contributing to a rise in claimant unemployment in the UK.
- 6.6 The Home Office acknowledges that a high rate of unskilled immigration might cause problems, and is introducing a points-based system for managing migration from outside the EU. Entry to the UK will be easier for talented and skilled people, with most existing work-permit schemes for less skilled migrants being phased out on the assumption that all our unskilled jobs can from now on be sourced from within the enlarged EU.
- 6.7 There is also a danger that employers may come to view migrant workers as a quick fix for skills shortages and that this may undermine efforts to develop the existing workforce.



### 7. Migrant Workers Profile

- 7.1 So far evidence suggests that A8 migrants coming to the UK are mainly young and single. To-date, 43% of those who have applied to the WRS have been aged 18-24, and a further 39% aged 25-34. The male:female ratio is 58:42.
- 7.2 A small minority (7%) of registered workers declared that they had dependents living with them in the UK when they applied to the WRS. The 427,000 registered workers, who applied between May 2004 and June 2006, have brought with them 36,000 dependents. The number of dependents as a proportion of the number of registered workers has been gradually increasing.
- 7.3 There is a shortage of evidence on migrant workers intended (or actual) length of stay in the UK, which in any case given their age profile is likely to be fluid. In a survey of 500 Polish migrant workers for BBC2's Newsnight programme around 30% said they did not know how long they will stay in the UK. One in three definitely intended to go home within two years. More than 40% said they wanted to stay at least two years, and 15% of respondents said they wanted top stay in the UK permanently. Nearly a third were planning to bring their families to Britain or had already done so.
- 7.4 It should be noted that the survey sample of 500 is relatively small, and focused on one ethnic group.
- 7.5 Of registered workers who applied between May 2004 and June 2006 97% reported they were working full-time (more than 16 hours a week) and the numbers applying for tax-funded income-related benefits and housing support have remained low.
- 7.6 The majority (78%) of registered workers were earning £4.50-£5.99 per hour.
- 7.7 The top five occupation groups, for registered workers who applied between May 2004 to June 2006 were:-
  - (i) Administration, business and management<sup>3</sup> (34%).
  - (ii) Hospitality & catering (21%).
  - (iii) Agriculture (12%).
  - (iv) Manufacturing (7%).
  - (v) Food, fish and meat processing (5%).

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<sup>&</sup>lt;sup>3</sup> The majority of workers in the Administration, Business & Management occupation group work for recruitment agencies and could be employed in a variety of occupations. Analysis of data on occupations in which registered workers are employed suggests many of these will be working as process or warehouse operatives.

### 8. Pressure on Public Services

- 8.1 Many immigrants, both from A8 states and other countries, are employed in the provision of public services, but increased migration will also place added pressure on social infrastructure notably housing, transport, welfare, schools and hospitals, plus the natural environment.
- 8.2 A leaked Home Office report, entitled, "Migration from Eastern Europe: Impact on Public Services and Community Cohesion", warns of the potential impact on welfare services, schools and housing of further large-scale migration.
- 8.3 A key part of planning to deal with any increased pressure that migration is placing on public services is the availability of reliable estimates of migrant numbers at the local level.
- 8.4 The Local Government Association (LGA) has written to the Home Secretary, John Reid, criticising the current system of measuring the number of migrants in specific council areas as failing to ensure adequate funding to maintain council services to local people.
- 8.5 Slough Borough council has been highlighted as an example of how official population estimates are failing to take account of the influx of migrant workers from Eastern Europe.
- 8.6 The latest population estimates for Warwickshire (mid-year 2005 533,900) show the population continuing to increase at a faster rate than the national average. Of the 8,500 increase in population across the County, 5,000 is reported as due to net in-migration from overseas, the majority reported in South Warwickshire.
- 8.7 It is important to stress that these migration figures are only estimates, partly based on survey data and national trends. As such the estimates do not meet the stringent requirements made of National Statistics data and should be treated with caution.
- 8.8 The increasing importance placed on migration statistics has been recognised by the national statistician, Karen Dunnell. Ms Dunnell said in May, as she set up a cross-government review, there was "broad recognition" that estimates of migrant numbers were "inadequate" for managing the economy, policies and services.



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### 9. Impact on Schools in Warwickshire

9.1 Data on the ethnic group of pupils attending Warwickshire schools are collected as part of the Pupil Level Annual Schools Census (PLASC). The "Other White" ethnic group, which is the group most likely to include the children of migrant workers from the new EU accession states, accounted for 1.5% of all pupils in 2006, up from 1.2% in 2004. The number of pupils in this ethnic group has increased from 926 to 1,117 over the same two year period, but currently there is no way of determining how much of this increase is due to children of migrant workers.

Figure 3: Ethnic group of pupils attending Warwickshire schools, 2004-2006

		Pero	centages			lumbers
	2004	2005	2006	2004	2005	2006
Total nunila an rall	76.064	76.020	77.011	76.064	76.020	77.011
Total pupils on roll White	76,864	76,930	77,011	76,864	76,930	77,011
	07 40/	00.00/	07.00/	67 101	67 600	67 670
British	87.4%	88.0%	87.9%	67,184	67,680	67,670
Irish	0.3%	0.3%	0.3%	229	221	193
Other White	1.2%	1.3%	1.5%	926	986	1,117
Mixed		0.00/	2 22/			
White & Black Caribbean	0.8%	0.9%	0.9%	650	667	678
White & Black African	0.1%	0.1%	0.1%	94	111	108
White & Asian	0.6%	0.6%	0.7%	428	474	516
Other Mixed	0.7%	0.7%	0.8%	521	561	631
Asian or Asian British						
Indian	3.1%	3.2%	3.2%	2,421	2,446	2,434
Pakistani	0.3%	0.3%	0.3%	225	243	246
Bangladeshi	0.0%	0.0%	0.0%	17	24	31
Other Asian	0.3%	0.4%	0.5%	263	303	400
Black or Black British						
Caribbean	0.2%	0.2%	0.2%	164	164	146
African	0.1%	0.2%	0.3%	107	146	193
Other Black	0.1%	0.1%	0.1%	49	61	69
Chinese						
Chinese	0.2%	0.2%	0.2%	163	179	177
Other Groups						
Traveller of Irish Heritage	0.0%	0.0%	0.1%	33	37	46
Gypsy Roma	0.1%	0.1%	0.1%	86	80	77
Other Ethnic Group	0.2%	0.3%	0.3%	178	203	216
Refused	2.9%	2.3%	1.9%	2,263	1,768	1,432
Not Obtained	1.1%	0.7%	0.6%	861	511	454

Source: PLASC, provided by Warwickshire Strategic Information Management Unit.

9.2 The Children's Young People and Families Directorate have not systematically surveyed schools about pupils from migrant worker families. However, since March 2006 to date the Directorate's Intercultural Curriculum Support Service (ICCS) have been notified of 117 new arrivals in 43 schools. These include five schools with between 8 and 16 new arrivals.



- 9.3 It is reported that many of these new arrivals are Polish, Portuguese or from other European countries. Most of them have little English and need initial support from ICSS although they are quick to acquire language and make a positive contribution to the school.
- 9.4 The ICSS are in the process of restructuring to better support new arrivals from Europe and will be writing to schools to ask them to inform ICSS, if they are not already doing so, of any new arrivals.

### 10. Planned Work

- 10.1 A County-Council-led workshop session with various partners was held recently to share knowledge and experience on migrant worker communities in South Warwickshire.
- 10.2 Stratford-on-Avon Area Committee has highlighted the lack of available evidence about migrant workers in the District numbers, needs, demand on services, etc and has allocated funds to support research aimed at addressing this information gap.
- 10.3 It is hoped that the research will provide an estimate of scale, in terms of numbers of migrant workers living and/or working in the District and their associated needs; identify the level of demand being placed on different public service providers; and identify ways in which the County Council and other public sector agencies might best respond to the growth of these emerging communities. This work is expected to be undertaken over the next few months.
- 10.4 Officers are also in contact with Worcestershire County Council who are planning their own research into migrant worker numbers.
- 10.5 Issues surrounding the recent influx of migrant workers were recently discussed by Rugby Borough Council's "Sustainable Inclusive Communities Panel" at a meeting in September.
- 10.6 The Audit Commission is examining the role of local authorities and partner agencies in addressing the challenges posed by current and future international immigration, focusing on both the needs of migrant workers, their inter-action with service users where they are involved in delivering public services, and issues of community cohesion which can be associated with migrant workers, and which affect all local residents. The study will be published later this year.
- 10.7 The Learning and Skills Council (LSC) are planning a major partnership research project examining the economic impact of migrant workers in the West Midlands region. The project aims to:-
  - (i) Quantify the extent of migrant workers in the Region and profile demography, economic activity, household composition etc.
  - (ii) Assess the impact their activity is having on the West Midland's labour market and native UK workers.

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- (iii) Investigate migrant workers' attitudes and motivation for coming to the UK, and specifically the West Midlands.
- (iv) Investigate the rationale of employers for employing migrant workers.
- (v) Assess the implications for skills and training provision in the Region, both for native and migrant workers; and
- (vi) Assess the impact of migrant workers on key services and areas of public life specifically housing, health and community cohesion.

The project will involve Government Office for the West Midlands (GOWM), Advantage West Midlands (AWM), the Learning and Skills Council (LSC), and West Midlands Regional Observatory (WMRO). GOWM will also be inviting contributions from Local Strategic Partnerships (LSPs). Ways in which data and findings can be analysed and presented at a local authority level will be explored.

10.8 A number of other Local Authorities have initiated research into issues surrounding migrant workers. Examples include Wychavon District Council, South Somerset district council, and South Holland District Council and Boston Borough Council, which have established a dedicated website <a href="https://www.migrantworker.co.uk">www.migrantworker.co.uk</a>.

JOHN DEEGAN
Strategic Director for Environment and Economy
Shire Hall
Warwick

22nd November 2006



### AGENDA MANAGEMENT SHEET

Name of Committee	Cabinet	
Date of Committee	07 December 2006	
Report Title	Contract for the provi	sion of temporary
Summary	staff This report summarises the provision for temporary staff consolidation of WCC requithe supplier base and ensured conditions have a contracture Adoption of this process she for the County Council.	f and proposes a rements, thereby reducing ring that all terms and real basis in future.
For further information please contact:	Judith Coote Senior HR Consultant Tel: 01926 412523 judithcoote@warwickshire.gov.uk	Paul Fairweather Solicitor Tel: 01926 412921 paulfairweather@warwickshire.g
Would the recommended decision be contrary to the Budget and Policy Framework?	No.	
Background papers	None	
CONSULTATION ALREADY	UNDERTAKEN:- Details to	be specified
Other Committees		
Local Member(s)		
Other Elected Members		
Cabinet Member		
Chief Executive		
Legal		
Finance		
Strategic Directors		
District Councils	П	



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Health Authority		
Police		
Other Bodies/Individuals		
FINAL DECISION		
SUGGESTED NEXT STEPS:		Details to be specified
Further consideration by this Committee		
To Council		
To Cabinet		
To an O & S Committee		
To an Area Committee		
Further Consultation	П	



### Agenda No

### Cabinet - 07 December 2006.

### Contract for the provision of temporary staff

# Report of the Strategic Director, Performance & Development

### Recommendation

- That Cabinet approves proceeding with a tender for the provision of temporary staff
- That Cabinet approves and authorises the Strategic Director of Performance and Development to negotiate and enter into all relevant contracts for the provision of temporary staff on terms and conditions acceptable to the Strategic Director of Resources.

### 1. Background

- 1.1 Warwickshire County Council spends in excess of £5 million per annum on its temporary staffing requirements and in the main, the temporary staff are hired "off contract" with terms and conditions agreed locally.
- 1.2 Currently there are only two corporate contracts in place, one for administrative and clerical staff and one for Supply Teachers. The contract for the provision of administrative and clerical staff will end on 31<sup>st</sup> March 2007 and this provides an opportunity to widen the range of temporary staff to include, for example, Finance, IT, Solicitors and Social care staff.
- 1.3 Consolidation of the temporary staffing provision will significantly reduce the supplier base, which should also produce cost savings for the County Council.

#### 2. Conclusion

2.1 Approval is requested for the tendering process in respect of all such temporary staff to proceed with the aim of having contracts in place from 1<sup>st</sup> April 2007.

David Carter Strategic Director, Performance & Development Directorate

Shire Hall Warwick

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### AGENDA MANAGEMENT SHEET

Name of Committee The Cabinet

Date of Committee 7<sup>th</sup> December 2006

Report Title Strategy for the Inclusion of Pupils

with Emotional, Behavioural and

**Social Difficulties** 

**Summary** The Behaviour Strategy has been through a

prolonged consultation phase. It has now been published in the final form and requires approval from

Cabinet.

For further information

please contact:

Geoff King

Head of Service - Commissioning,

Planning and Partnerships

Tel: 01926 742389 geoffking@warwickshire.gov.uk

Would the recommended decision be contrary to the

**Budget and Policy** 

Framework? [please identify relevant plan/budget provision]

No

**Background papers** Education and Inspection Act 2006

CONSULTATION ALREADY UNDERTAKEN:- Details to be specified

and Scrutiny Committee 20.7.06

consulted upon widely and has my full support."

CYP&F O&S Spokespersons for information:

Cllr Helen McCarthy - "Strongly support the

recommendations" Cllr Richard Grant Cllr Jill Dill-Russell

Cabinet Member X Cllr John Burton

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Other Cabinet Members consulted	X	Cllr Izzi Seccombe – "Approve for consideration by Cabinet."
Chief Executive		
Legal	X	Richard Freeth - No comments
Finance	X	David Clarke – No comments
Other Strategic Directors		
District Councils		
Health Authority		
Police		
Other Bodies/Individuals	X	All stakeholders
FINAL DECISION	YES	S
FINAL DECISION  SUGGESTED NEXT STEPS:	YES	Details to be specified
	YES	
SUGGESTED NEXT STEPS: Further consideration by	ΥΕ:	Details to be specified
SUGGESTED NEXT STEPS: Further consideration by this Committee	YE:	Details to be specified
SUGGESTED NEXT STEPS: Further consideration by this Committee To Council	YES	Details to be specified
SUGGESTED NEXT STEPS: Further consideration by this Committee To Council To Cabinet		Details to be specified  Children, Young People and Families Overview



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## The Cabinet - 7<sup>th</sup> December 2006

### Strategy for the Inclusion of Pupils with Emotional, Behavioural and Social Difficulties

### Report of the Strategic Director for Children, Young People and Families

### Recommendations:

- (1) That the Cabinet comments on and endorses the Strategy for the Inclusion of Pupils with Emotional, Behavioural and Social Difficulties.
- (2) That the Children, Young People and Families Overview and Scrutiny Committee monitors progress of the proposals contained within the Strategy.

### **Background**

- 1. This paper sets out the Local Authority's proposals to work with Warwickshire schools to help build their capacity to meet the educational and behavioural needs of all of their pupils. Warwickshire schools and the LA are committed to and directed by the Children Act and the five Every Child Matters outcomes.
- 2. The proposals found within the Strategy (attached at **Appendix A**) build on and strengthen this commitment to all pupils, particularly those for whom behaviour is problematic.

MARION DAVIS
Strategic Director for Children,
Young People and Families
Saltisford Office Park
Ansell Way
Warwick

November 2006



# Strategy for the inclusion of Pupils with Emotional, Behavioural and Social Difficulties

November 2006

Warwickshire

Children, Young People and Families
Directorate



### **Foreword**

The revision of the strategy for behaviour is timely both in a local context and against the national scene. Our job in Warwickshire is to ensure that our children are receiving a first class and appropriate education in an environment which embraces difference and teaches tolerance and self-control.

For the majority of our young people good behaviour and self-control are a natural part of their upbringing and their education.

For a few children we must work harder, more creatively and passionately. We must adjust the environment and create opportunities for those children least able to create it for themselves. For some children intervention in the past has sometimes come too late and their lives become a rollercoaster of exclusions, police, court, detention and prison. This strategy offers the framework, the real work is in people from many different backgrounds working together with vision and passion to make a difference for our children.

I commend this strategy to you as a document built by head teachers, officers and others in our Children Young People and Families Directorate to serve our children and support our schools.

Marion Davis Strategic Director - Children, Young People and Families



### **Contents:**

- 1 Background
- 2 Key elements of current provision in Warwickshire
- 3 Key issues
- 4 Recommendations

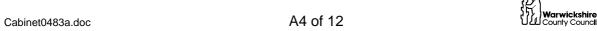


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### 1 Background

- 1.1 The statutory framework for inclusion is enshrined within the 1996 Education Act (part 1V) and The SEN and Disability Act 2001. The SEN Code of Practice promotes consistency of approach to meeting children's special educational needs and sets out a framework for effective school based support for children with a range of special needs including behavioural difficulties. Furthermore the code provides a framework for developing partnerships between parents, schools, Local Authorities, health and children's services as well as voluntary organizations. All these share a common emphasis on the importance of viewing pupil behaviour in context, with schools and parents having a key role in helping to prevent problems, rather than focusing on factors within or relating to the child as the sole cause of difficulties.
- 1.2 Support services in Warwickshire work closely with schools to enhance their ability to include and raise the achievement of socially and emotionally vulnerable pupils through effective policy and practice. Many schools undertake this work with great success and the needs of the majority of pupils can be met in the mainstream.
- 1.3 Many Warwickshire schools are inclusive and manage pupil behaviour well.

  The Local Authority recognises that an inclusive school meets the needs of all of its pupils including those with EBSD through:
  - a positive ethos which promotes inclusion and a secure learning environment
  - effective leadership demonstrated by senior managers who also promote inclusion
  - effective behaviour management policies and strategies understood and adhered to by all governors, staff, pupils and parents
  - an appropriately differentiated curriculum
  - a robust pastoral support system
  - provision of a range of strategies to promote emotional behavioural and social skills at School Action and School Action Plus of the SEN Code of Practice.
- 1.4 This paper sets out the LA's proposals to work with Warwickshire schools to help build their capacity to meet the educational and behavioural needs of all of their pupils. Warwickshire schools and the LA are committed to and directed by the Children Act and the five Every Child Matters outcomes. The Children Young People and Families Directorate embraces a multi agency approach to meeting the needs of all young people receiving its services not least within schools. The proposals found within this paper build on and strengthen this commitment to all pupils particularly those for whom behaviour is problematic.
- 1.5 In September 2003 a review of the behaviour strategy was initiated. The scope of this review has been broadened to reflect the existence of a continuum of need and to strengthen a flexible and responsive continuum of provision.



- Intrinsic to this is the need for a commitment to promote co-ordinated support for children with behaviour, emotional and social development difficulties in local mainstream schools wherever possible.
- 1.6 Effective management of pupil behaviour is closely linked to school improvement. Warwickshire ensures that the DfES school improvement initiatives are embedded in LA planning through the Children and Young Peoples Plan (CYPP).

### 2 Key elements of current provision in Warwickshire

- 2.1 Local and national policy is described in Warwickshire's Children and Young Peoples Plan, Behaviour Support Plan and the Warwickshire Reference File for Special Needs and Inclusion. It aims to promote inclusion of children within their local communities, to reduce the dependence on Out of County provision and, coupled with the delegation of funding to schools, to reduce statutory assessments and statements.
- 2.2 Schools generally make provision for pupils with such difficulties according to the SEN Code of Practice at School Action and School Action Plus (See Warwickshire Reference File for Special Needs and Inclusion. pages 609-617). Educational Psychologists provide advice and support to schools, parents and children at School Action Plus. Such support is also provided by the Learning and Behaviour Support Service. The budget of this service has been delegated to schools. The Pupil Reintegration Unit makes provision for children who have been permanently excluded or are at risk of exclusion with a view to swift reintegration. It also co-ordinates training cross county for Team Teach in order to build capacity in schools in conflict resolution.
- 2.3 Where children have statements for behaviour difficulties in mainstream schools, the Local Authority provides support in the form of advice and funding. Whilst generally teaching assistants who support children are not qualified or "specialist" staff, many are on training programmes and new developments in this area will assist in this regard.
- 2.4 Warwickshire has one special school for children with long-term BESD. At present there are 40 boys registered full-time in the school and 8 children educated via an outreach team based at the school.
- 2.5 27 BESD pupils are placed in Out of County residential special schools. Of these 4 are jointly funded with Social Services and 4 with Health.
- 2.6 There are some small scale, local provisions linked to mainstream primary and secondary schools (such as Nurture Groups and Learning Support Units).
- 2.7 Other agencies also provide support to children and young people with BESD difficulties. For young people these include Sure Start schemes in certain localities, and Children Fund initiatives. The Youth Offending Teams,

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Connexions Service, Youth Service and Children and Adolescent Mental Health Service also make contributions.

2.8 The Primary National Strategy (PNS) Social and Emotional Aspects of Learning (SEAL) materials are available to all primary schools, via the DfES.

SEAL is an explicit structured whole-curriculum framework for developing all children's social emotional and behavioural skills.

SEAL aims to improve the following broad social and emotional aspects of learning:

- Self-awareness
- Managing feelings
- Motivation
- Empathy
- Social Skills

In Warwickshire approximately 112 primary schools are using the materials and receiving support from the local authority consisting of:

- Launch Training
- Regular area based workshops
- PSHE training
- Bespoke support from behaviour professionals in implementing the 'Developing Skills' materials.
- 2.9 The Behaviour and Attendance strand of the Secondary National Strategy was launched in Warwickshire in September 2003. As a result all secondary and special schools nationally have resources and materials in schools which include activities and information to support them in promoting improved behaviour and attendance and promoting a positive ethos. Termly network meetings are held for school leaders of Behaviour and Attendance to discuss issues, share resources and share good practice. A wide range of materials are available to schools to develop curriculum and improve teaching and learning standards which if effectively used impact on behaviour and attendance. The materials in secondary schools build on the primary SEAL initiative.
- 2.10 Warwickshire Healthy Schools sits within the School Performance Team of the Children Young People and Families Directorate and provides a framework for schools to measure their achievement of a whole school approach to four core themes, including emotional well being and health.
  - Approximately 130 Warwickshire schools are working towards the national criteria launched in September 2005. This is a joint DfES and DoH initiative. Support is available in the form of training, resources and an on line audit tool.
- 2.11 A wide range of professional development courses are provided for staff in schools and other establishments. They are organised on either a county-wide basis or for individual schools.

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- A pilot group of teachers and teaching assistants have been following a self study course - 'National Programme For Specialist Leaders of Behaviour and Attendance'. This leads to a level 3/4 GNVQ.
- 2.12 Warwickshire has four secondary and two primary Area Behaviour Management Panels which, chaired by head teachers, were designed to develop strategies for managing pupils with challenging behaviour including by referral to the PRU.
- 2.13 Placement Identification Meetings (PIM) are held monthly with input from ASRS, EP service and other professionals to discuss issues relating to placements of children with statements whose primary need is SEBD. These meetings contribute to good practice and the support framework for children with behavioural problems across the county.
- 2.14 Warwickshire has responded to the nationally recognised need to address bullying in schools by appointing a full-time anti-bullying co-ordinator.
- 2.15 LABSS staff already co ordinate a support network of staff from existing Learning Support Units to share good practice and resources. In addition LABSS provide training and the skills and resources needed to support schools in establishing Learning Support Units.
- 2.16 The Early Years Foundation Stage (EYFS) guidance is particularly important for vulnerable children. It promotes an active play-based curriculum where children have the time, space and opportunities to learn how to manage their own emotions and develop the necessary skills to become a learner. Support and intervention at this early stage can prevent the need for more radical intervention at a later date.

### 3 Key issues

### **Too Many Exclusions**

- 3.1 Exclusion rates from all phases of schools in Warwickshire remain high. Efforts are made to reintegrate such pupils within one term but this often proves difficult because of the reluctance of some head teachers to admit them. Most permanently excluded pupils are provided with education packages in the Pupil Reintegration Unit. However the number of pupils for whom the Pupil Reintegration Unit is responsible has grown incrementally for the last three years. Last academic year the numbers of permanently excluded pupils rose by 60%. As a result the Local Authority is not currently meeting its statutory responsibility to provide full-time education for such children. This is despite a significant increase in financial support to the Pupil Reintegration Unit year on year.
- 3.2 To help reduce exclusions in schools where rates are presently disproportionately high.

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### **Improving Provision in Schools**

- 3.3 The development of all staff in some schools to enable them to meet the demands of challenging behaviour from pupils.
- 3.4 Building capacity within individual schools to promote a range of strategies that promote inclusion.
- 3.5 Improving provision for vulnerable children
- 3.6 Enabling LSUs or similar to be effective within the school system so that they increase inclusion.
- 3.7 Co-ordination of the support offered to schools at School Action Plus.
- 3.8 The static population in the Pupil Reintegration Unit.

### **Improving Co-ordination of External Support**

- 3.9 The need for timely access to Children and Adolescent Mental Health Services for children with mental health issues.
- 3.10 A need to improve co-ordination of multi-agency support/intervention to meet individual schools' need determined in partnership with the school.
- 3.11 Inadequate outcomes for children who are looked after.
- 3.12 A need to co ordinate multi-agency support for parents
- 3.13 There is a need to review of the financial recharge scheme payable when pupils are permanently excluded in line with recent government guidance.

### **Insufficient Capacity in Special School Places**

- 3.14 Insufficient capacity for children requiring special school for BESD (including girls).
- 3.15 Despite best efforts, River House School struggles to provide for some children who have complex needs. The Pupil Reintegration Unit is therefore, often forced to admit pupils with complex and severe emotional and behaviour difficulties because of the lack of capacity in our BESD special school provision. On average there are 33 children in the PRU who should be placed in BESD special school.

### 4 Recommendations

4.1 It is recommended that in order to address the issues outlined above the following proposals be adopted:

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### **Strengthen Provision in Early Years**

4.2 Early years team with the educational psychology service will provide comprehensive support to pre-school providers to develop consistent behaviour management.

### **Strengthen further the work of Nurture Groups**

- 4.3 Similarly Key Stage 1 nurture groups should be made available in the most deprived super output areas in Warwickshire. A steering group with representation from LABSS, EP service, head teachers and the National Advisory Body for Nurture Groups exists. Subject to funding, from September 2007 Nurture Groups will be supported initially in 4 schools and then phased in over a further two years with nurture groups being supported in 12 schools which fall within the most deprived super output areas. Funding will be made available to schools to cover the cost of 2 x Level 2 TAs for 10 hours per week, plus costs for training and support from LABSS and EP service.
- 4.4 Nurture groups would be enhanced by the development of parenting programmes designed to support parents in offering structure and order to their children's lives. A comprehensive programme for all ages will be available coordinated and commissioned through the authority's Families and Community Division by the Assistant Head of Service Supporting Parents and Families.

### Widen the range of services provided by the Invest to Save scheme

- 4.5 Invest to Save Schemes should be pursued to provide a wider range of provision so as to establish a continuum and to prevent costly out of county placements. This could include local provision of Learning Support Units in those Secondary Schools who wish to develop them. These will be designed to prevent permanent exclusion from school and to provide supported reintegration when pupils are excluded.
- 4.6 Schools who are funded to have such a unit will be expected to manage the majority of their pupils without permanent exclusion. The local authority will provide a maximum of 80% of the following costs:

2 x Teaching Assistants at Level 3 (scp 28)	£43,762
0.5 Clerical Support (scp 13)	£ 6,932
Senior Manager	£ 5,590
(Assistant Head Teacher or equivalent for ½ day)	

- 4.7 These costs will be met on the basis that LSU provision in the school has an appropriate, planned model, is fully evaluated and can demonstrate that it enables the school to reduce exclusions.
- 4.8 As with the existing Learning Support Units the ethos of the Behaviour Support Units should be centred on provision of a structured programme to address individual children's needs ensuring access to the national curriculum.

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### Establish a new EBSD school in the north of the county

4.9 Further development of a private/public partnership to establish a new ESBD Special School in the north of the county on the old Griff site. This school would eventually become an all age, co-educational school offering full national curriculum. The choice of provider will be subject to an appropriate commissioning, procurement and contracting process within relevant legislation.

## The LA to develop a comprehensive training programme for schools related to improving behaviour management

- 4.10 In order to ensure consistency of approach and to establish minimum standards of behaviour in secondary schools all secondary schools will have access to approved behaviour and discipline training, for example Team Teach training, funded by the Local Authority. This would be offered on a rolling programme, beginning with the highest excluding schools.
- 4.11 The 'National Programme for Specialist Leaders of Behaviour and Attendance' will be further developed and coordinated through LABSS with input from CAMHS, Educational Psychology Service and PRU. Training will be delivered to a further two groups of teachers and teaching assistants. This initiative will develop a new professional group skilled in dealing with challenging behaviour.

## The LA to provide additional resources for pupils with Statements of Special Educational Need for EBSD

4.12 The Local Authority to make provision in the Statements of pupils with behaviour difficulties for schools to purchase support from an approved skilled, qualified provider.

### Improve the way some schools manage exclusions

- 4.13 Area behaviour panels will be reconfigured to enable headteachers to have greater influence and decision-making. The panel will have all headteachers from the area, including special schools (or a person authorised to make decisions for the headteacher) and a maximum of five others. It is suggested that this should be the Area Education Officer, Area Senior Educational Psychologist, Head of the PRU, Area Senior for LABSS, the Area Manager for Social Care (Children in Need Division), Area ASRS Officer in respect of statemented children, the Exclusions Officer and in due course other agencies.
- 4.14 The area panels will take a strategic focus to look at patterns and trends of exclusion in that area. They will have £20,000 allocated to them in the first year to use flexibly to support children at risk of exclusion or who are transferring to another school through the managed move process. This money will be allocated by Headteachers only and agreed by the panel.
- 4.15 Protocols will be agreed for schools to take excluded pupils fairly.

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- 4.16 Arrangements will be made at River House School to take all permanently excluded children with Statements whose prime need has been identified as EBSD and who require a special school placement. Pupils will be supported via outreach packages if there are insufficient places in the main body at the school. This will prevent them being placed in the PRU and the PRU becoming congested with children awaiting specialist placements.
- 4.17 The systems for recouping and using money in schools, which permanently exclude pupils, should be reviewed in the light of new Government guidance.
- 4.18 Managed Moves will be used as alternatives to permanent exclusion. However, managed moves will only be used as a "last resort" and only for those pupils for whom a "fresh start" can be a constructive alternative and where there is a good chance of success. Pupils will be given a ten-week trial period in the new school before the headteacher of the receiving school will take them on roll. During this period a full assessment of their needs will be undertaken. This will help in designing the support package for the pupils.
- 4.19 High excluding schools (top quartile for permanent exclusions) will be supported by a multi-agency task force for one term with the aim of reducing dependency on permanent exclusions.
- 4.20 Systems will be developed to support vulnerable children eg Looked After Children, with a view to preventing exclusions wherever possible.

### Improve the coordination of LA support services

- 4.21 Support services for school will be co-ordinated via an area based single point of contact. A lead professional would be identified who will allow schools to access a wide range of provision without having to navigate the plethora of referral/intervention systems. It is suggested that this should be based on the Enhanced Support Services model. (At present a pilot in Rugby.) The purpose of the Enhanced Support Services will be to intervene early where risks are identified that are known to have a negative impact on achieving the Every Child Matters five outcomes.
- 4.22 Services which could be accessed through the single point of contact might include:
  - Youth Service support to children in schools.
  - Services for children with mental health difficulties
  - Link social worker for children with SEBD
  - Education Social Work Service
  - Educational Psychologists
  - LABSS
  - Integrated Disability Service
  - CAMHS
  - Pupil Reintegration Unit

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- 4.23 The focus of this service will be on addressing the following emerging risks:
  - Children at risk from family breakdown and parenting issues
  - Children experiencing difficulties at school in relation to learning and behaviour
  - Low attendance and poor social bonding in school
  - Children and young people showing signs of antisocial behaviour
  - Factors negatively affecting physical and mental health development
- 4.24 Key to this will be building protective factors in individuals, families, schools and communities.

### The Pupil Reintegration Unit to reintegrate more pupils into mainstream schools

- 4.25 The PRU will continue to develop the revolving door philosophy. This requires all pupils who may benefit from a mainstream school place to be returned to school as soon as possible. No child will spend more than two terms in the PRU. The PRU staff will provide support to the receiving school for a ten-week period (Managed Moves). Those children educated in the PRU who require more specialist support will be moved as quickly as possible to a special school placement. These children will not be suggested for reintegration to mainstream schools.
- 4.26 All returning pupils will be discussed at the Area Behaviour Panels prior to reentry.
- 4.27 Set targets for integrating permanently excluded pupils back into mainstream school in collaboration with the PRU and mainstream heads.

## Provide more support for schools where behaviour management is a particular concern

- 4.28 Pastoral Support Programmes (PSPs) must be used by all schools that experience long-term behaviour difficulties with some pupils. These programmes should be designed to bring the thoughts, feelings and aspirations of all intended parties together in a constructive partnership for the future. A suggested model is available in the Warwickshire Reference File for Special Needs and Inclusion (p.742 to768). The PSP is expected to run for a minimum of two terms and focus on positive outcomes for all.
- 4.29 Develop the use of "crisis conferences" enabling schools to access multi professional consultation where a pupil is at immediate risk of permanent exclusion. This will be chaired by the Senior Educational Psychologist, or other suitably qualified professional and include all interested parties: head teacher or representative, Senior EP, SENCO or Pastoral Support, ESW, Social Worker etc, but essentially the school, parents/carers and the pupil. This Crisis Conference will plan the way forward.





### AGENDA MANAGEMENT SHEET

Name of Committee	Cabinet
Date of Committee	7th December 2006
Report Title	Heathcote - Warwick Technology Park - Warwick Footway/Cycle Scheme
Summary	Tender prices have been received for construction of the above scheme. The lowest tender is higher than the approved estimate. This report seeks Cabinet approval for letting of a contract at the higher cost.
For further information please contact	Lisa Jones Transport Planner Tel. 01926 735670 lisajones@warwickshire.gov.uk
Would the recommended decision be contrary to the Budget and Policy Framework?	<del>Yes</del> /No
Background Papers	None.
CONSULTATION ALREADY	UNDERTAKEN:- Details to be specified
Other Committees	
Local Member(s) (With brief comments, if appropriate)	X Councillor Mrs M Haywood
Other Elected Members	Councillor K Browne Councillor Mrs E Goode Councillor Mrs J Lea
Cabinet Member (Reports to The Cabinet, to be cleared with appropriate Cabinet Member)	X Councillor M Heatley
Chief Executive	
Legal	X I Marriott – comments incorporated.
Finance	X C Holden – comments incorporated.



Other Chief Officers	
District Councils	
Health Authority	
Police	
Other Bodies/Individuals	
FINAL DECISION	YES/NO (If 'No' complete Suggested Next Steps)
0110050555 NEVT 0550	
SUGGESTED NEXT STEPS :	
	Details to be specified
Further consideration by this Committee	Details to be specified
this Committee	
this Committee To Council	
this Committee To Council To Cabinet	



### Cabinet - 7th December 2006

# Heathcote - Warwick Technology Park - Warwick Footway/Cycle Scheme

### Report of the Strategic Director for Environment and Economy

### Recommendation

### That:-

- (i) Cabinet approves the higher cost for the Heathcote Warwick Technology Park
   Warwick footway/cycleway scheme and the letting of a contract for construction of the scheme at the higher cost.
- (ii) The integrated transport capital programme be amended as detailed in this report within resources allocated in the Local Transport Plan and other approved resources.

### 1. Background

- 1.1 As part of the Local Transport Plan Cycling and Walking programme, it is proposed to construct a new footway/cycleway along Heathcote Lane and Gallows Hill to provide a link between the Heathcote/Warwick Gates area and Warwick Technology Park. The proposed facility will enable commuter journeys to this large employment area to be made on foot or by cycle. The scheme includes a Toucan crossing over Europa Way at the large roundabout between Heathcote Lane and Gallows Hill.
- 1.2 In conjunction with the above scheme, a new shared use footway/cycleway is proposed between the Banbury Road/Myton Road junction in Warwick and Warwick Technology Park. This cycleway is one of the agreed measures within the Interim Warwick Town Centre Traffic Management scheme.
- 1.3 The above proposed sections of footway/cycleway have been combined into one larger scheme in order to achieve best use of resources and to provide a continuous pedestrian and cycle link between the Heathcote area and Warwick. The resulting facility will assist cycle and pedestrian journeys to a range of destinations within Warwick and Leamington (see Plan in **Appendix A**).
- 1.4 An overall total budget of £475,000 was allocated to the Heathcote Warwick Technology Park Warwick footway/cycleway scheme, made up of £325,000



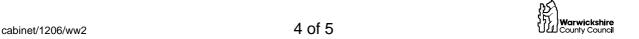
from the Local Transport Plan (LTP) Capital Programme and a developer contribution of £150,000. This figure was based on an estimate produced during the feasibility study which was carried out in 2004.

### 2. Revised Cost of Scheme

- 2.1 Four tenders have now been received for construction of the scheme and based on the lowest tender, see paragraph 2.2. A 'Value Engineering' approach will be adopted to seek further opportunities to keep the overall construction cost to a minimum. This will include looking at the potential to amend the specification of various aspects of the scheme.
- 2.2 The revised estimate for the development, construction and supervision of the Heathcote Warwick Technology Park—Warwick footway/cycleway scheme is now £625,000and fees.
- 2.3 With an initial budget allocation of £475,000 and a raised scheme cost estimate of £625,000, an additional £150,000 of Local Transport Plan funding is required to cover the shortfall for this scheme.
- 2.4 The cost increase for this scheme is as a result of the following factors:-
  - (a) The main reason is that construction costs have increased substantially (22%) since the estimate was produced in 2004.
  - (b) During the development of the detail design and following the public consultation, additional costs were incurred as a result of design changes, particularly to the drainage elements.
  - (c) Following the recommendations of an Ecology Survey additional works are necessary in relocating street lighting due to presence of protected species of plants on a section of the route.
  - (d) Additional staff time, mainly associated with (b) and (c) above.

### 3. How the Increased Cost of this Scheme Can be Met

- 3.1 The increase in cost for the Heathcote to Warwick Technology Park footway/ cycleway scheme can be met from the natural slippage of two cycleway schemes in the Safer Routes to Schools Programme, both within Leamington and Warwick.
- 3.2 Phases 2 and 3 of the Aylesford to Woodloes Cycle Route were programmed for implementation in 2006-7. However, the route of Phase 3 (Cape Road to Woodloes Park) is being reassessed to see whether it is possible to avoid the land issues on Lock Lane. The route across Saltisford Common is dependent upon the route of Phase 3, so Phase 2 can not be progressed until Phase 3 is finalised. £50,000 of 2006-7 LTP funding currently allocated to Aylesford Cycle Route will not be used in 2006-7 and, therefore, can be reallocated to the Warwick Technology Park scheme.



- 3.3 Lillington Road Cycle Route (North Leamington School) has been redesigned to take account of views expressed at the consultation. This has resulted in a delay to the scheme. £100,000 of 2006-7 LTP funding currently allocated to Lillington Road Cycle Route will not be used in 2006-7 and, therefore, can be reallocated to the Warwick Technology Park Cycle Route.
- 3.4 Aylesford to Woodloes Cycle Route and Lillington Road Cycle Route can both be funded from LTP funding in the 2007-8 programme.
- 3.5 It is proposed to fully use the above proposed reallocated Local Transport Plan funds for construction of the Warwick Technology Park scheme during 2006/7.

### 4. Summary

- 4.1 The Heathcote Warwick Technology Park Warwick footway/cycleway scheme will enable more local journeys to be made by sustainable modes of transport and form an important link within the cycle route network for Leamington and Warwick. The scheme will contribute towards Local Transport Plan objectives to reduce congestion, improve air quality and improve safety.
- 4.2 There is a significant amount of local support for this scheme from employees of companies based at the Technology Park, local cyclists, local schools and other bodies. National Grid Transco, based at the Technology Park, have contributed £5k towards the scheme. There are expectations amongst these groups that the scheme will be constructed during 2006/7.
- 4.3 Considerable resources have already been dedicated to the development of the scheme, which has been designed in accordance with relevant design standards whilst seeking to ensure best value for money throughout.
- 4.4 For the above reasons, it is considered that the additional cost of constructing this scheme should be met from the slippage of two other local cycle schemes, in order to ensure that the scheme is delivered without further delay.

JOHN DEEGAN Strategic Director for Environment and Economy Shire Hall Warwick

21st November 2006



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