#### **Cabinet**

## 11 July 2019

## **Commissioning Intentions Performance Framework**

#### Recommendation

That Cabinet agree to the introduction of the Commissioning Intentions Performance Framework from 1<sup>st</sup> October 2019 with reporting against the new set of Key Business Measures commencing for quarter 3.

#### 1.0 Key Issues

1.1 With the ongoing transformation of the Council into a commissioning organisation, the Performance Management Framework, which was agreed at the end of last year required review. The previous framework contained a set of Key Business Measures based on the Councils existing strategic outcomes and objectives.

#### 2.0 Options and Proposal

- 2.1 The introduction of the Commissioning Intentions Performance Framework enables:-
  - the Chief Executive to cascade / embed key priorities within the framework:
  - Commissioners to set commissioning priorities;
  - performance measures and responsibility for performance to be developed;
  - the development of the Council Plan 2025.
- 2.2 The process of setting commissioning outcomes / intentions means that the measures have now been refreshed and these will drive personal scorecards and performance for the Chief Executive, Strategic Directors, Assistant Directors, and their reports.
- 2.3 **Appendix A** provides more detail around the Commissioning Intentions Performance Framework.

**Appendix B** provides a summary of the Key Business Measures for the Commissioning Intentions Performance Framework which will be used for reporting levels of success from quarter 3.

#### 3.0 Financial Implications

#### 3.1 None

#### 4.0 Timescales associated with the decision and next steps

- 4.1 The proposed implementation date of the new framework is 1<sup>st</sup> October 2019, with a view to present the first reporting period (Quarter 3) at the Cabinet meeting on 30<sup>th</sup> January 2020. In preparation for the proposed implementation date there are a number of key deliverables;
  - further refinement of measures with new stakeholders;
  - the completion of the baselines / target setting piece of work between Assistant Director's and the Performance Team in the Commissioning Support Unit;
  - further stakeholder engagement across the Organisation to ensure a smooth transition from the 1st October;
  - a review of the current process for performance reporting and determine improvements;
  - Assistant Directors for Commissioning to proceed with development of commissioning agreements.

It should be noted that the performance framework will be refined over the next year.

#### **Background papers**

#### None

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This report was circulated to the following members prior to publication:

Councillors Roodhouse, Chilvers, Kaur, O'Rourke, Chattaway Boad, Singh Birdi and Timms



# Appendix A Commissioning Intentions Performance Framework

Steve Smith

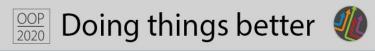


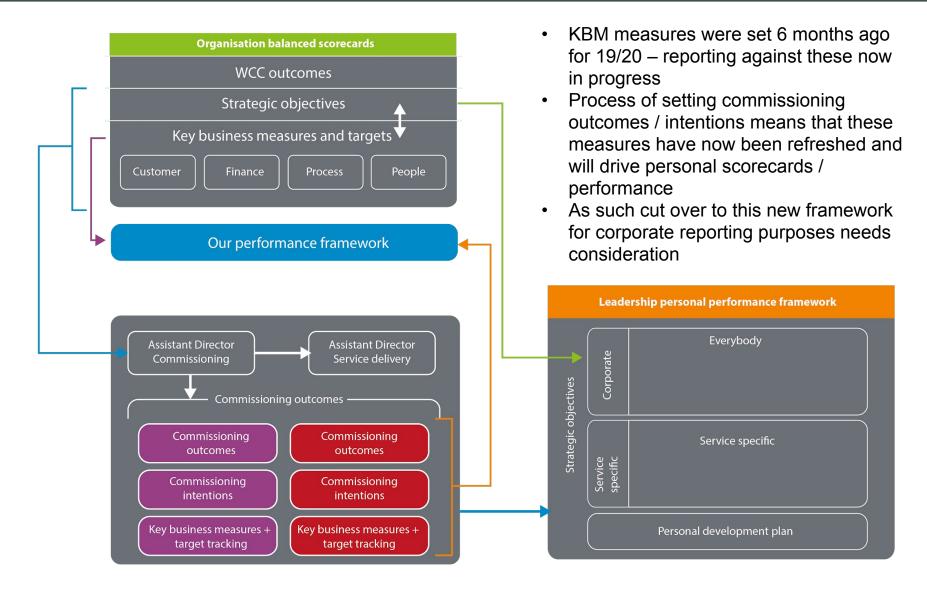
## Why develop commissioning outcomes and intentions?

The introduction of the Commissioning Framework framework enables:-

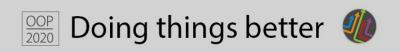
- the Chief Executive to cascade / embed key priorities within the commissioning framework;
- Commissioners to set commissioning priorities;
- performance measures and responsibility for performance to be developed;
- the development of the Council Plan 2025.

# How it all connects





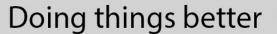
# **Outcomes and intentions framework**



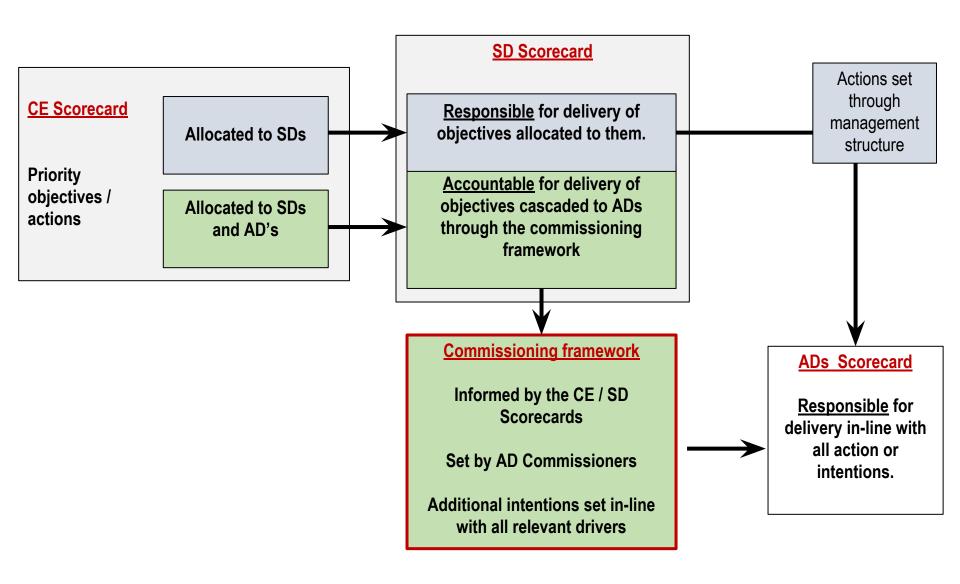
Each Commissioner has set out their commissioning outcomes and intentions; these in turn have formed the basis on each ADs personal performance dashboard.

What	Description	Owner
KBM	A quantifiable measure that is used to track and assess the status of a specific objective.	AD Commissioning
Outcome	What will be achieved, as a result of commissioning decisions made.	
KBI	Operational measures aligned with the KBMs	AD Delivery
Intentions	At a high level what is being commissioned either from the AD Delivery or the market. This would be delivery of a specific service or the achievement of a particular milestone	

# How the Chief Executives objectives cascade Doing things better







# Two examples

1. Integrate Health and Social Care

SD is responsible for delivery and will set specific actions for each relevant AD **----**

AD deliver specific actions that relate to integration of H&SC

2. Delivery of balanced budget

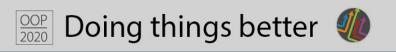
SD Resources is accountable and allocates responsibility to all AD's through the commissioning function

AD Commissioning Finance sets more detailed intentions / KBIs around this

All ADs have specific actions in relation to delivery of the balanced budget

	KBI	INTENTION	OWNER
Delivery of balanced budget	Milestone	Deliver a sustainable MTFP and capital strategy	AD SCFI
	% of capital expenditure against budget	Deliver capital spend projects on time	All ADs
	% net variation to budget (0/-2%)	Manage revenue budgets in agreed budget envelope	All ADs
	No. of schools with a deficit budget	Deliver adequate management accounting support	AD SCFI
	% of statutory reports completed by the required timescales		

# **Current vs proposed performance** framework



There has been a considerable refocusing on **KBMs**; largely owing to a greater emphasis on:-

- Strategic (rather than operational measures) for the Resources Directorate and
- Measures which can demonstrate progress towards achieving outcomes in year rather than high level measures which do not change in year for the People Directorate

For the new set of 63 Commissioning KBM's

- 23 are existing KBM's
- 40 are New KBMs

The new KBM's will come into play on October 1st 2019 and the first Member reporting will be from quarter 3 2019/20.

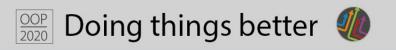
#### Performance dashboards

- Each AD will have a performance dashboard which will set out the KBMs and KBI measures and baselines and targets to be achieved.
- Current gaps in baselines and targets are being addressed by each AD Commissioner working with the corporate performance team. See appendix.

#### **Performance Scorecards**

• Based on the CE objectives and commissioning outcomes / intention set, each AD will have a performance scorecard that will be put in place by each SD setting out the specific actions that need to be delivered over 19/20.

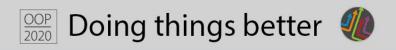
# **Examples of proxy measures**



In a number of cases determining realistic KBM's that align to outcomes has not been straightforward for particular reasons – therefore proxy measures have been introduced; some examples are set out below

- **Strategic ICT.** Much of the project activity in ICT contributes to productivity improvements which are not always possible to capture other than as cashable savings where appropriate and possible. Therefore ROI from ICT projects has been identified as a broad measure of success.
- Public Health. Longer term measures of Health improvement measures such as Obesity are a
  Partnership effort with a significant contribution being made from Health. Therefore KBMs have
  focused on input measures where WCC can make progress towards achieving higher level Health
  improvement measures.
- **CSU change Management**. Similar to Strategic ICT the project activity contributes to improvements across a broad spectrum of activity. Therefore a measure related to number of business cases that deliver to target has been used.

# **Next Steps**



In preparation for the proposed implementation date there are a number of key deliverables;

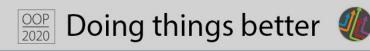
- further refinement of measures with new stakeholders;
- the completion of the baselines / target setting piece of work between Assistant Director's and the Performance Team.
- further stakeholder engagement across the organisation to ensure a smooth transition from the 1st October
- a review of the current process for performance reporting and determine improvements
- ADs for Commissioning to proceed with development of commissioning agreements

It should be noted that the performance framework will be refined over the next year

# **Appendix B**

Commissioning Intentions Performance Framework Key Business Measures





#### Strategy and Commissioning of Finance and IT



#### **Strategic Finance**



Put our resources in the right place to support the Organisation's priorities and balance the books



% of capital expenditure against budget

KBM

% of revenue growth achieved against target

% of revenue savings achieved against target

% net variation to budget

No. of instances of unauthorised expenditure from failure to follow standards.

% of reports with substantial assurance level or above

Pension Fund valuation maintained within specified deficit margin.

Develop our workforce so that it has the right skills and capabilities to get the job done



% reduction in agency, contractor or consultancy spend



#### **Strategic IT**

Put our resources in the right place to support the Organisation's priorities and balance the books



% of business cases involving ICT aligned to the Digital strategy

Make it easy for customers to access our information and services so they have a positive experience of our services



% customer satisfaction with ICT Services

Reduce demand and reduce cost through innovative and effective service redesign



% Strategic delivery investment

% of ICT return on investment (ROI)

Support communities and businesses to develop the digital skills and tools they need in an increasingly digital economy



% Warwickshire broadband coverage



# Doing things better 4



#### **Strategy and Commissioning of People**



Health, Well-being and Self Care



Integrated and Targeted Support



#### **Specialist Provision**

Support the most vulnerable and disadvantaged adults in Warwickshire to enjoy life; achieve and live independently



% of carers in receipt of Self Directed Support on the final day of the reporting period

No. of people assisted to live independently in their own home through provision of Social Care standard equipment

Support our most vulnerable and disadvantaged children reducing the need for children to become, or remain looked after.



No. of children open to an Early Help assessment

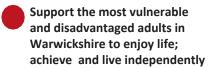
Support Warwickshire residents to take responsibility for their own health and wellbeing and reduce the need for hospital or long term health care



% of women who smoke at the time of delivery across Warwickshire

% of children receiving a 6-8 week health check

% of Year 6 children (aged 10-11 years) in Warwickshire who are classified as obese





No. of people with a learning disability or autism in an inpatient unit commissioned by the CCG.

% of working age people with learning disabilities and mental health issues in settled accommodation

No. of permanent admissions to residential or nursing care (65 + and Under 65)

Support our most vulnerable and disadvantaged children reducing the need for children to become, or remain looked after



No of children looked after with a disability



% of children and young people seen within 18 weeks (Referral to Treatment Time) amalgamated across the three CCGs Support the most vulnerable and disadvantaged adults in Warwickshire to enjoy life; achieve and live independently



No. of people in receipt of an adult social care service

% of placements for adults in provision of good or outstanding quality as rated by Care Quality Commission

No. of individuals receiving a WCC commissioned service placed outside of Warwickshire

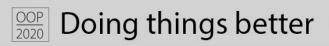
Support our most vulnerable and disadvantaged children reducing the need for children to become, or remain looked after.



No. of children looked after (CLA) excluding unaccompanied asylum seeking children (UASC)

% of care leavers (relevant and former relevant 16-21) who are not in education, employment and training (NEET)

% of children looked after (CLA) aged under 16 who have been looked after continuously for at least 2.5 years, who were living in the same placement for at least 2 years, or are placed for adoption



#### **Strategy and Commissioning of Education**



#### **Education**



Support and enable children and young people to access a place in high quality education settings



% of Warwickshire pupils attending schools (including nursery schools) judged Good or Outstanding by Ofsted

% of Warwickshire pupils achieving the expected standard for reading, writing and maths at key stages 1 and 2, and level 4 English and maths at key stage 4

% of disadvantaged pupils in Warwickshire achieving the expected standard for reading, writing and maths at key stages 1 and 2, and level 4 English and maths at key stage 4

Reduce demand and reduce cost through innovative and effective service redesign



Cost (£) of Home to School transport provision

квм



# Doing things better 4



#### **Strategy and Commissioning of Communities**



#### Infrastructure and Sustainable **Communities**



Work with communities to reduce crime and disorder and promote safety across Warwickshire



Rate of total recorded crime per 1000 population

No. of properties better protected from flooding

% times an fire appliance arrives at life risk or property incidents within agreed response standards

No. of fire related deaths

No. of fire related injuries



#### **Transport and Highways**



Manage and maintain Warwickshire's transport network in a safe, sustainable and integrated way



% of Warwickshire road network meeting specified condition

No. of journeys on public transport services supported by WCC



Work with communities to reduce crime and disorder and promote safety across Warwickshire



No. of people killed or seriously injured on our roads



#### **Economy and Skills**



Attract economic investment and maximise the rate of employment, business growth and skill levels in Warwickshire



Gross Value Added (GVA) per employee as a % of the England average

% of residents in Warwickshire aged 16+ who are in employment, compared to the England average



#### **Waste and Environment**



Increase reuse, recycling and composting rates and reduce waste across Warwickshire



Total waste (kg) per household

% of household waste reused, recycled and composted

% biodiversity net gain in Warwickshire



# Doing things better 4



#### **Strategy and Commissioning of Governance and Policy**



#### **Business and Customer**

Make it easy for customers to access our information and services so they have a positive experience of our



services.

% customer satisfaction level with Customer Contact Centre

Reduce demand and cost through innovative and effective service redesign.



% reduction in the cost of Customer Contact services



#### **Property**

Put our resources in the right place to support the Organisation's priorities and balance the books



% of Capital construction projects which fully deliver defined business case criteria

Total asset management cost per m2

% utilisation of WCC office portfolio



# Legal, Democratic Services and Comms

Make it easy for customers to access our information and services so they have a positive experience of our services



No. of Local Government and Social Care Ombudsman, Judicial Review cases or Information Commissioner's Office adverse decisions for WCC

Put our resources in the right place to support the Organisation's priorities and balance the books



% of plans which support the Strategic Objectives

Reduce demand and reduce cost through innovative and effective service redesign



% of change projects which fully deliver defined business case criteria



**Policy** 



TBD



HR

Develop our workforce so that it has the right skills and capabilities to get the job done



Number of days sick leave per FTE (rolling 12 months)

% of staff retention

% staff satisfaction with modern working arrangements

% leaders and managers driving a high performance culture'

% of staff aware of the Council's vision, values and objectives

Pursue leadership excellence and high performance at all levels



Ratio of internal promotions and appointments as a % of total appointments

Put our resources in the right place to support the Organisation's priorities and balance the books



Cost (£) of HR delivery

Reduce demand and reduce cost through innovative and effective service redesign



% HROD priorities completed